

OCONTO COUNTY, WISCONSIN
FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION
YEAR ENDED DECEMBER 31, 2023



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INDEPENDENT AUDITORS' REPORT

County Board
Oconto County, Wisconsin
Oconto, Wisconsin

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Oconto County, Wisconsin (the County) as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the County as of December 31, 2023, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the general fund, the human services, county roads and bridges and American Rescue Plan Act special revenue funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of Marinette-Oconto (MAR-OCO) Joint Landfill, which is both a major fund and 17 percent, 7 percent, and 5 percent, respectively, of the assets, net position, and revenues of the business-type activities as of December 31, 2023. Those statements were audited by other auditors whose report has been furnished to us, and our opinions, insofar as it relates to the amounts included for MAR-OCO Joint Landfill, is based solely on the report of the other auditors.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions. The financial statements of MAR-OCO Joint Landfill were not audited in accordance with *Government Auditing Standards*.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the schedules relating to pensions and other postemployment benefits as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual fund financial statements and the schedules of expenditures of federal and state awards, as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual fund financial statements and the schedules of expenditures of federal and state awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

County Board
Oconto County, Wisconsin

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 24, 2024, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "CliftonLarsonAllen LLP". The signature is written in a cursive, flowing style.

CliftonLarsonAllen LLP

Green Bay, Wisconsin
July 24, 2024

MANAGEMENT'S DISCUSSION AND ANALYSIS

Oconto County, Wisconsin
Management's Discussion and Analysis
December 31, 2023

As management of Oconto County, we offer the readers of the County's basic financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended December 31, 2023.

Financial Highlights

- The assets and deferred outflows of resources of the County exceeded its liabilities and deferred inflows of resources as of December 31, 2023 by \$143,174,813 (*net position*). Of this amount, \$36,996,586 (*unrestricted*) may be used to meet the County's ongoing obligations to citizens and creditors. Of the remainder, \$105,160,384 is net investment in capital assets, and \$1,017,843 is restricted for pension benefits and for unspent grant awards and advances.
- The County's total net position increased by \$4,653,969 from 2022. The increase consisted of an increase in governmental activities of \$3,545,680 and an increase in business-type activities of \$1,108,289.
- As of December 31, 2023, the County's governmental funds reported combined ending fund balances of \$31,623,951, an increase of \$626,981 from the prior year. The investment in capital assets increased by \$4,257,241 in 2023. Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the funds.
- As of December 31, 2023, the County's general fund unassigned fund balance was \$14,480,188, approximately 61.5% of the total 2023 general fund expenditures of \$23,539,060.
- At the end of 2023, the County had \$11,055,000 of general obligation debt outstanding. There was no new debt borrowing in 2023. State statutes limit the amount of general obligation debt the County may issue to 5% of its total equalized value. The current debt limitation for the County is calculated at \$309,254,850 and \$298,199,850 is available for new debt. The County is well under its limitation.
- The county's 2023 equalized value increased from the previous year by 17.906%, to \$6,157,936,335 (excluding TID). This is the tenth increase after five years of consecutive decreases.
- The property tax mill rate decreased 52.9 cents per \$1,000 of equalized value for the year 2023 to \$4.167, compared to \$4.696 in 2022. The property tax levy increased to \$21,763,570 in 2023 from \$21,261,905, an increase of \$501,665. Of this \$1,305,689 (\$.25 per \$1,000 of equalized value) is for the debt service fund. The increase was within the state imposed tax levy and tax rate limits.

Overview of the Basic Financial Statements

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, 3) notes to the basic financial statements. The report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements: The *government-wide financial statements* are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business and consist of the two following statements:

The *statement of net position* reports all assets, deferred outflow of resources, liabilities, deferred inflows of resources, and net position. The statement of net position reports the residual amount as net position, rather than net assets.

The *statement of activities* presents information showing how the County's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation and sick leave).

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the County include general government, public safety, public works, health and human services, culture and recreation, and conservation and development. The business-type activities of the County include the highway, recycling, and landfill operations.

The government-wide financial statements include not only Oconto County itself (known as the *primary government*), but also a legally separate Commission on Aging for which the County is financially accountable. Financial information for the *component unit* is reported separately from the financial information presented for the primary government itself. The government-wide financial statements can be found on pages 14-16 of this report.

Fund financial statements: A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Oconto County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: government funds, proprietary funds and fiduciary funds.

Governmental funds: *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating the County's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

Oconto County maintains individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the general fund, human services fund, county roads and bridges fund, debt service fund, and American Rescue Plan Act fund, all of which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements in the supplementary section of this report.

The County adopts an annual appropriated budget for all its governmental funds. As part of the basic governmental fund financial statements, budgetary comparison statements have been provided for the general fund and for each individual, major special revenue fund to demonstrate compliance with the budget.

The basic governmental fund financial statements can be found on pages 17-26 of this report.

Proprietary funds: Oconto County maintains a single type proprietary fund. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The County uses enterprise funds to account for its recycling, highway and landfill operations.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the MAR-OCO landfill and highway operations, both of which are considered to be major funds of the County. Additionally, the recycling fund (a non-major fund) information is presented.

The basic proprietary fund financial statements can be found on pages 27-30 of this report.

Fiduciary funds: Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support Oconto County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 31-32 of this report.

Notes to the Basic Financial Statements: The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the basic financial statements can be found beginning on page 33 of this report.

Other information: The combining statements referred to earlier in connection with nonmajor governmental funds are presented immediately following the notes to the basic financial statements. Combining and individual fund statements and schedules can be found beginning on page 86 of this report.

Government-wide Financial Analysis

Net assets: As noted earlier, net position may serve over time as a useful indicator of the County's financial position. In the case of the County, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$143,174,813 at the close of the year.

	GOVERNMENTAL ACTIVITIES		BUSINESS-TYPE ACTIVITIES		TOTALS	
	2023	2022	2023	2022	2023	2022
OCONTO COUNTY NET POSITION						
Current and other assets	\$ 61,347,794	\$ 62,400,856	\$ 9,203,041	\$ 8,365,462	\$ 70,550,835	\$ 70,766,318
Net pension asset.....	-	6,548,691	-	1,449,951	-	7,998,642
Capital assets	108,289,062	108,547,803	10,023,285	9,048,365	118,312,347	117,596,168
Total assets	169,636,856	177,497,350	19,226,326	18,863,778	188,863,182	196,361,128
Deferred outflows of resources.....	16,494,723	13,468,359	3,650,443	2,985,052	20,145,166	16,453,411
Long-term liabilities outstanding	19,517,533	20,492,055	3,732,085	3,075,355	23,249,618	23,567,410
Other liabilities	7,064,519	9,104,020	1,160,284	640,620	8,224,803	9,744,640
Total liabilities	26,582,052	29,596,075	4,892,369	3,715,975	31,474,421	33,312,050
Deferred inflows of resources	32,133,401	37,499,188	2,225,713	3,482,457	34,359,114	40,981,645
Net position:						
Invested in capital assets	95,805,751	91,548,510	9,354,633	9,048,365	105,160,384	100,596,875
Restricted for unspent grants	1,005,641	489,545	-	-	1,005,641	489,545
Restricted for pension benefits.....	-	6,548,691	12,202	1,438,386	12,202	7,987,077.00
Unrestricted	30,604,734	25,283,700	6,391,852	4,163,647	36,996,586	29,447,347
	\$ 127,416,126	\$ 123,870,446	\$ 15,758,687	\$ 14,650,398	\$ 143,174,813	\$ 138,520,844

By far the largest portion of the County's total net assets reflects its investment in capital assets (e.g. land, buildings, machinery and equipment, infrastructure, etc.) less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt, if any, must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities.

The remaining balance of *unrestricted net position* of \$30,604,734 in governmental activities may be used to meet the County's ongoing obligations to its citizens and creditors.

At the end of the current fiscal year, Oconto County is able to report positive balances in all categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities.

Change in net position. Governmental activities increased the County's net position by \$3,545,680 and business-type activities increased the County's net position by \$1,108,289 during the year, thus resulting in a net increase of \$4,653,969 of the total net position of the County.

OCONTO COUNTY CHANGE IN NET POSITION PRIMARY GOVERNMENT	Governmental Activities		Business-type Activities		TOTALS	
	2023	2022	2023	2022	2023	2022
Revenues:						
Program revenues:						
Charges for services, fees, fines, costs ...	\$ 5,751,350	\$ 5,893,858	\$ 12,575,874	\$ 13,011,780	\$ 18,327,224	\$ 18,905,638
Operating grants and contributions	9,123,285	8,626,009	165,857	166,147	9,289,142	8,792,156
Capital grants and contributions	52,825	610,580	-	-	52,825	610,580
General revenues:						
Property taxes	21,763,570	21,261,905	-	-	21,763,570	21,261,905
Other taxes	3,671,512	3,582,068	-	-	3,671,512	3,582,068
Grants and contributions not restricted to specific programs	4,206,360	3,151,189	-	-	4,206,360	3,151,189
Interest and investment earnings	2,541,023	648,649	49,944	15,575	2,590,967	664,224
Other	1,853,511	2,321,608	275	201	1,853,786	2,321,809
Total revenues	48,963,436	46,095,866	12,791,950	13,193,703	61,755,386	59,289,569
Expenses:						
General government	7,081,348	6,650,340	-	-	7,081,348	6,650,340
Public safety	10,581,270	8,770,078	-	-	10,581,270	8,770,078
Public works	6,870,797	6,933,404	-	-	6,870,797	6,933,404
Health and human services	14,930,958	12,854,003	-	-	14,930,958	12,854,003
Culture and recreation	2,608,072	2,086,690	-	-	2,608,072	2,086,690
Development	2,202,792	1,761,452	-	-	2,202,792	1,761,452
Interest on long-term debt	727,519	499,601	-	-	727,519	499,601
Highway	-	-	11,310,824	11,487,954	11,310,824	11,487,954
MAR-OCO landfill	-	-	492,443	622,880	492,443	622,880
Recycling	-	-	295,394	231,018	295,394	231,018
Total expenses	45,002,756	39,555,568	12,098,661	12,341,852	57,101,417	51,897,420
Increase in net position before transfers ...	3,960,680	6,540,298	693,289	851,851	4,653,969	7,392,149
Transfers	(415,000)	(400,000)	415,000	400,000	-	-
Change in net position	3,545,680	6,140,298	1,108,289	1,251,851	4,653,969	7,392,149
Net position January 1	123,870,446	117,730,148	14,650,398	13,398,547	138,520,844	131,128,695
Net position December 31	\$127,416,126	\$123,870,446	\$15,758,687	\$14,650,398	\$143,174,813	\$138,520,844

Governmental activities. Elements contributing to the \$3,545,680 increase in governmental net position is mainly due to an increase in general and program revenues.

Business-type activities. Elements contributing to the \$1,108,289 increase in business-type net position include:

- Highway business-type fund resulted in net increase of \$948,843.
- Recycling operations resulted in a net decrease of \$73,917.
- MAR-OCO Landfill operations resulted in a net increase of \$233,363.

Financial Analysis of the Government Funds

As noted earlier, Oconto County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds: The focus of the County's *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing the County's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of the County's net resources available for spending at the end of the fiscal year.

As of December 31, 2023, the County's governmental funds reported a combined ending fund balance of \$31,623,951, an increase of \$626,981 from the prior year. Of that combined ending fund balance, \$14,480,188 (45.8% of the total) constitutes *unassigned fund balance* that is available for spending at the County's discretion. The remainder of fund balance is *assigned, restricted, committed and non-spendable* to indicate that it is not available for new spending because it has already been committed for items such as, non-liquid delinquent taxes, long-term advances, purchases of inventory, and prepayments that benefit periods beyond the current year.

The General fund is the main operating fund of the County. At the end of the year, the unassigned fund balance of the general fund was \$14,480,188, while the total fund balance was \$19,667,620. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 61.5% of total general fund expenditures, while the total fund balance represents 83.5% of general fund expenditures. In relation to general fund revenues, unassigned fund balance also represents 66.3% of total general fund revenues.

The fund balance of the County's general fund decreased \$460,323 from \$20,127,943 to \$19,667,620 during the year.

The Health & Human Services fund had a balance of \$5,074,166 at the end of the year. This fund balance remained flat, increasing by only \$2,363 during the year. This was due primarily to a \$750,000 transfer to the general fund.

The County Roads and Bridges fund had a balance of \$1,225,033 at the end of the year. This fund balance increased \$422,680 during the year. The tax levy for the roads and bridge was \$3,818,576 in 2023, a decrease of \$131 from 2022. This excludes the local bridge aid levies.

The Debt Services fund had a balance of \$16,520 at the end of the year. This fund balance increased \$16,520 during the year.

The American Rescue Plan Act fund had a balance of \$384,079 at the end of the year. This fund balance increased \$272,463 during the year.

Proprietary funds: The County's proprietary funds provide the same type of information found in the County's government-wide financial statements. Those funds are the highway operating fund, the Mar-OCO landfill fund, and the recycling fund.

The unrestricted net position of the County's proprietary funds are listed below:

	<u>12/31/2023</u>	<u>12/31/2022</u>
Highway	\$6,733,233	\$4,799,486
MAR-OCO Landfill	(524,875)	(859,281)
Recycling	183,493	223,442

The results of operations for the aforementioned funds have been noted in the Change in Net Position section on the previous page.

General Fund Budgetary Highlights

The difference between the original expenditure budget and the final amended budget, amounted to a \$6,469,885 increase in appropriations and was primarily attributed to carryover funds for ongoing capital projects and programs, as well as additional ARPA appropriations for new capital projects/equipment.

Most of the increases were funded with carryover funds and American Rescue Plan Act funds.

For the year, actual expenditures and other financing uses exceeded revenues and other financing sources by \$460,323 thus decreasing the general fund balance at the end of 2023 to \$19,667,620 as previously explained.

Capital Asset and Debt Administration

Capital Assets: The County's investment in capital assets for its governmental and business-type activities at the end of the year amounted to \$118,312,347 (net of accumulated depreciation), an increase of \$716,179 from 2022. This investment in capital assets includes land, land improvements, buildings, machinery and equipment, vehicles, public domain infrastructure (highways and bridges), and construction in progress.

Oconto County's Capital Assets						
OCONTO COUNTY CAPITAL ASSETS (net of depreciation)						
Asset	Government activities		Business-type activities		Totals	
	2023	2022	2023	2022	2023	2022
Land	\$ 14,183,976	\$ 14,241,726	\$ 247,533	\$ 247,903	\$ 14,431,509	\$ 14,489,629
Buildings	32,415,907	33,325,552	955,618	1,079,013	33,371,525	34,404,565
Improvements other than buildings	1,164,203	1,201,065	656,961	713,303	1,821,164	1,914,368
Machinery and equipment	2,314,272	1,805,256	7,008,811	6,969,921	9,323,083	8,775,177
Infrastructure	53,592,382	54,568,803	-	-	53,592,382	54,568,803
Construction in progress	4,132,574	2,872,513	1,116,137	-	5,248,711	2,872,513
Right to Use Lease Assets	485,748	532,888	-	-	485,748	532,888
Other	-	-	38,225	38,225	38,225	38,225
Total	\$ 108,289,062	\$ 108,547,803	\$ 10,023,285	\$ 9,048,365	\$ 118,312,347	\$ 117,596,168

Additional information on the County's capital assets can be found in Note 3-D.

Long-term Debt: At the end of the year, Oconto County had total debt outstanding of \$11,055,000. This is to fund the Law Enforcement Center. All of this debt is backed by the full faith and credit of the County.

Oconto County's Outstanding Debt						
General Obligation Debt						
Item	Governmental activities		Business-type activities		Totals	
	2023	2022	2023	2022	2023	2022
General obligation debt:						
Bonds	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Notes	11,055,000	16,225,000	-	-	11,055,000	16,225,000
Total general obligation debt	\$ 11,055,000	\$ 16,225,000	\$ -	\$ -	\$ 11,055,000	\$ 16,225,000

State statutes limit the amount of general obligation debt the County may issue to 5% of its total equalized value. The current debt limitation for the County is calculated at \$309,254,850. With the actual County debt outstanding amount of \$11,055,000, the County is well under its limitation.

Additional information on Oconto County's long-term debt can be found in Note 3-G.

Economic Factors and Next Year's Budgets and Rates

- The economic condition and outlook of the County is based on a mix of manufacturing, tourism, service industry, and farming activities which support our tax base.
- The unemployment rate (not seasonally adjusted) for Oconto County as of May 2024 was 2.9%, and compares with the statewide rate of 3.0% and a federal rate of 3.7%. Figures are provided by the Wisconsin Dept of Workforce Development website at: <https://www.jobcenterofwisconsin.com/wisconomy/query>. These rates are very similar to the May 2023 rates, which included a county rate of 2.7%, a statewide rate of 2.7%, and a federal rate of 3.4%.

Limits have been imposed on the property tax levy rates for Wisconsin counties. There are separate limits for the operating levy and the debt service levy. The baseline for the limits is the actual 1992 tax rate adopted for the 1993 budget. The operating levy rate and the debt levy rate cannot exceed the baseline rates unless the County qualifies for one of the exceptions allowed under the statute. The statute established specific penalties for failure to meet the levy rate freeze requirements. Among the penalties for exceeding the limits is the reduction of state shared revenues and transportation aids. Note, however, that the mill rate limit was repealed by the state legislature in 2013.

An additional, and more restrictive, limit was placed on county budgets by the State for budgets beginning in 2007. That limit is the actual tax levy, rather than the mill rate. The limit is the percentage increase of net new construction (NNC), or a percentage designated by the state, whichever is greater. For the 2022 levy (collected in 2023) the county's increase in NNC was 1.3592%. The state allowed minimum percentage was 0%. For the 2023 levy (collected in 2024) the county's increase is 1.56067% and the state percentage is again 0%, and is based only on NNC. Additionally, the percentage increase allowed is based on prior year actual levy, rather than the previously allowable levy. The County has consistently budgeted at the maximum allowable levy amount since 2009. This tax levy limit is still in place for 2023-2024.

In 2009, the tax levy limit regulations changed to allow exemption of special purpose levies (local bridge and culvert aids and county library aid) from the calculated levy limit.

COVID-19 Pandemic Recovery

On March 11, 2021, the American Rescue Plan Act (ARPA) was signed into law by the federal government and established the Coronavirus State and Local Fiscal Recovery Funds (SLFRF) program. This program is intended to provide support to state and local governments in responding to the economic and public health impacts of COVID-19 and in their efforts to contain impacts on the communities, residents, and businesses. Oconto County was awarded \$7,367,458. Half of these funds were received in May 2021 and half were received in June 2022. Uses for these funds include the following expenditure categories: Public Health, Negative Economic Impacts, Services to Disproportionately Impacted Communities, Premium Pay, Infrastructure, Revenue Replacement, and Administrative. Oconto County was eligible to claim their entire award under the Revenue Replacement category. Eligible costs must be incurred between March 3, 2021 and December 31, 2024. A separate governmental fund was established to account for these funds. Oconto County's current ARPA plan is on file in the County Administrator's office.

Contacting the County's Financial Management

This financial report is designed to provide a general overview of Oconto County's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Lisa Sherman, Finance Director, Oconto County Finance Department, 301 Washington St., Oconto, WI 54153 or via the County's website at www.co.oconto.wi.us.

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BASIC FINANCIAL STATEMENTS

**OCONTO COUNTY, WISCONSIN
STATEMENT OF NET POSITION
DECEMBER 31, 2023**

	Primary Government			Component Unit
	Governmental Activities	Business-Type Activities	Total	Commission on Aging
ASSETS				
Cash and Investments	\$ 34,944,067	\$ 5,041,054	\$ 39,985,121	\$ 78,972
Receivables:				
Taxes and Special Charges	22,061,436	-	22,061,436	-
Delinquent Taxes and Interest	2,042,304	-	2,042,304	-
Accounts	220,137	120,555	340,692	-
Loans	27,477	-	27,477	-
Other	1,153,178	115,954	1,269,132	-
Due from Other Governments	809,860	1,239,382	2,049,242	31,911
Prepays and Other Items	40,594	1,706,613	1,747,207	1,721
Restricted Assets:				
Cash and Investments	48,741	979,483	1,028,224	-
Capital Assets:				
Not Being Depreciated	18,316,550	1,363,670	19,680,220	-
Being Depreciated and Amortized, Net	89,972,512	8,659,615	98,632,127	119,374
Total Assets	169,636,856	19,226,326	188,863,182	231,978
DEFERRED OUTFLOWS OF RESOURCES				
Pension Related Amounts	15,946,118	3,527,721	19,473,839	-
Other Postemployment Related Amounts	548,605	122,722	671,327	-
Total Deferred Outflows of Resources	16,494,723	3,650,443	20,145,166	-
LIABILITIES				
Accounts Payable	1,079,875	885,279	1,965,154	35,297
Accrued And Other Current Liabilities	1,392,059	175,536	1,567,595	68,291
Due to Other Governments	23,493	-	23,493	-
Accrued Interest Payable	45,937	-	45,937	-
Special Deposits	835,702	-	835,702	-
Unearned Revenues	3,687,453	99,469	3,786,922	-
Noncurrent Liabilities:				
Due Within One Year				
Long-Term Obligations	944,348	-	944,348	13,992
Other Postemployment Benefits	89,634	-	89,634	-
Due in More than One Year:				
Long-Term Obligations	12,357,160	234,496	12,591,656	16,464
Closure and Postclosure Care Costs	-	2,107,500	2,107,500	-
Net Pension Liability	4,261,612	943,970	5,205,582	-
Other Postemployment Benefits	1,864,779	446,119	2,310,898	-
Total Liabilities	26,582,052	4,892,369	31,474,421	134,044
DEFERRED INFLOWS OF RESOURCES				
Property Taxes Levied for Subsequent Year	22,061,436	-	22,061,436	-
Pension Related Amounts	8,922,281	1,976,328	10,898,609	-
Other Postemployment Related Amounts	1,149,684	249,385	1,399,069	-
Total Deferred Inflows of Resources	32,133,401	2,225,713	34,359,114	-
NET POSITION				
Net Investment in Capital Assets	95,805,751	9,354,633	105,160,384	119,374
Restricted:				
Pension Benefits	-	12,202	12,202	-
Program Donations and Grants	1,005,641	-	1,005,641	-
Unrestricted	30,604,734	6,391,852	36,996,586	(21,440)
Total Net Position	\$ 127,416,126	\$ 15,758,687	\$ 143,174,813	\$ 97,934

**OCONTO COUNTY, WISCONSIN
STATEMENT OF ACTIVITIES
YEAR ENDED DECEMBER 31, 2023**

Functions/Programs	Expenses	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
GOVERNMENTAL ACTIVITIES				
General Government	\$ 7,081,348	\$ 743,664	\$ 289,892	\$ -
Public Safety	10,581,270	941,290	251,313	-
Public Works	6,870,797	-	1,282,599	-
Health and Human Services	14,930,958	2,447,115	6,513,102	52,825
Culture and Recreation	2,608,072	1,237,185	74,091	-
Conservation and Development	2,202,792	382,096	712,288	-
Interest and Fiscal Charges	727,519	-	-	-
Total Governmental Activities	45,002,756	5,751,350	9,123,285	52,825
BUSINESS-TYPE ACTIVITIES				
Highway	11,310,824	11,844,667	-	-
MAR-OCO Landfill	492,443	675,587	-	-
Recycling	295,394	55,620	165,857	-
Total Business-Type Activities	12,098,661	12,575,874	165,857	-
Total Primary Government	\$ 57,101,417	\$ 18,327,224	\$ 9,289,142	52,825
COMPONENT UNIT				
Commission on Aging	\$ 745,047	\$ 126,808	\$ 546,747	\$ -

**OCONTO COUNTY, WISCONSIN
STATEMENT OF ACTIVITIES (CONTINUED)
YEAR ENDED DECEMBER 31, 2023**

Functions/Programs	Net (Expense) Revenue and Changes in Net Position			Component Unit
	Governmental Activities	Business-Type Activities	Totals	Commission on Aging
GOVERNMENTAL ACTIVITIES				
General Government	\$ (6,047,792)	\$ -	\$ (6,047,792)	\$ -
Public Safety	(9,388,667)	-	(9,388,667)	-
Public Works	(5,588,198)	-	(5,588,198)	-
Health and Human Services	(5,917,916)	-	(5,917,916)	-
Culture and Recreation	(1,296,796)	-	(1,296,796)	-
Conservation and Development	(1,108,408)	-	(1,108,408)	-
Interest and Fiscal Charges	(727,519)	-	(727,519)	-
Total Governmental Activities	(30,075,296)	-	(30,075,296)	-
BUSINESS-TYPE ACTIVITIES				
Highway	-	533,843	533,843	-
MAR-OCO Landfill	-	183,144	183,144	-
Recycling	-	(73,917)	(73,917)	-
Total Business-Type Activities	-	643,070	643,070	-
Total Primary Government	(30,075,296)	643,070	(29,432,226)	-
COMPONENT UNIT				
Commission on Aging	-	-	-	(71,492)
GENERAL REVENUES				
Taxes:				
Property Taxes	21,763,570	-	21,763,570	-
Sales Tax	2,970,662	-	2,970,662	-
Other Taxes	700,850	-	700,850	-
Federal and State Grants and Other				
Contributions Not Restricted to				
Specific Functions	4,206,360	-	4,206,360	-
Interest and Investment Earnings	2,541,023	49,944	2,590,967	-
Miscellaneous	1,853,511	-	1,853,511	-
Gain on Sale of Capital Asset	-	275	275	-
TRANSFERS	(415,000)	415,000	-	-
Total General Revenues and Transfers	33,620,976	465,219	34,086,195	-
CHANGE IN NET POSITION	3,545,680	1,108,289	4,653,969	(71,492)
Net Position - Beginning of Year	123,870,446	14,650,398	138,520,844	169,426
NET POSITION - END OF YEAR	<u>\$ 127,416,126</u>	<u>\$ 15,758,687</u>	<u>\$ 143,174,813</u>	<u>\$ 97,934</u>

**OCONTO COUNTY, WISCONSIN
BALANCE SHEET
GOVERNMENTAL FUNDS
DECEMBER 31, 2023**

	General	Human Services	County Roads and Bridges	Debt Service
ASSETS				
Cash and Investments	\$ 19,874,082	\$ 4,621,075	\$ 1,225,033	\$ 16,520
Restricted Cash and Investments	-	48,741	-	-
Receivables:				
Taxes and Special Charges	12,988,426	3,874,376	3,918,028	1,280,606
Delinquent Taxes	2,042,303	-	-	-
Accounts	-	107,767	-	-
Loans	27,477	-	-	-
Other	443,579	708,099	-	-
Due from Other Funds	1,221	-	-	-
Due from Other Governments	145,133	169,224	-	-
Prepays and Other Items	37,436	3,158	-	-
	<u>\$ 35,559,657</u>	<u>\$ 9,532,440</u>	<u>\$ 5,143,061</u>	<u>\$ 1,297,126</u>
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES				
LIABILITIES				
Accounts Payable	\$ 752,652	\$ 327,223	\$ -	\$ -
Accrued and Other Current Liabilities	1,170,035	222,024	-	-
Due to Other Funds	-	-	-	-
Due to Other Governments	18,808	4,231	-	-
Special Deposits	4,718	30,420	-	-
Unearned Revenue	424,723	-	-	-
Total Liabilities	<u>2,370,936</u>	<u>583,898</u>	<u>-</u>	<u>-</u>
DEFERRED INFLOWS OF RESOURCES				
Property Taxes Levied for Subsequent Year	12,988,426	3,874,376	3,918,028	1,280,606
Delinquent Taxes - Interest	532,675	-	-	-
Total Deferred Inflows of Resources	<u>13,521,101</u>	<u>3,874,376</u>	<u>3,918,028</u>	<u>1,280,606</u>
FUND BALANCES				
Nonspendable	1,470,380	3,158	-	-
Restricted	637,480	94,921	47,569	16,520
Committed	2,000,000	4,976,087	1,177,464	-
Assigned	1,079,572	-	-	-
Unassigned	14,480,188	-	-	-
Total Fund Balances	<u>19,667,620</u>	<u>5,074,166</u>	<u>1,225,033</u>	<u>16,520</u>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 35,559,657</u>	<u>\$ 9,532,440</u>	<u>\$ 5,143,061</u>	<u>\$ 1,297,126</u>

See accompanying Notes to Basic Financial Statements.

**OCONTO COUNTY, WISCONSIN
BALANCE SHEET (CONTINUED)
GOVERNMENTAL FUNDS
DECEMBER 31, 2023**

	American Rescue Plan Act (ARPA)	Other Governmental Funds	Totals
ASSETS	\$ 3,646,809	\$ 5,560,548	\$ 34,944,067
Cash and Investments	-	-	48,741
Restricted Cash and Investments	-	-	22,061,436
Receivables:	-	-	2,042,303
Taxes and Special Charges	-	1,221	108,988
Delinquent Taxes	-	-	27,477
Accounts	-	1,500	1,153,178
Loans	-	-	1,221
Other	-	495,503	809,860
Due from Other Governments	-	-	40,594
Prepays and Other Items	-	-	-
	<u>\$ 3,646,809</u>	<u>\$ 6,058,772</u>	<u>\$ 61,237,865</u>
Total Assets			
 LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES			
LIABILITIES	\$ -	\$ -	\$ 1,079,875
Accounts Payable	-	-	1,392,059
Accrued and Other Current Liabilities	-	1,221	1,221
Due to Other Governments	-	454	23,493
Special Deposits	-	800,564	835,702
Unearned Revenue	3,262,730	-	3,687,453
Total Liabilities	<u>3,262,730</u>	<u>802,239</u>	<u>7,019,803</u>
 DEFERRED INFLOWS OF RESOURCES			
Property Taxes Levied for Subsequent Year	-	-	22,061,436
Delinquent Taxes - Interest	-	-	532,675
Total Deferred Inflows of Resources	<u>-</u>	<u>-</u>	<u>22,594,111</u>
 FUND BALANCES			
Nonspendable	-	-	1,473,538
Restricted	-	209,151	1,005,641
Committed	384,079	5,047,382	13,585,012
Assigned	-	-	1,079,572
Unassigned	-	-	14,480,188
Total Fund Balances	<u>384,079</u>	<u>5,256,533</u>	<u>31,623,951</u>
 Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 3,646,809</u>	<u>\$ 6,058,772</u>	<u>\$ 61,237,865</u>

See accompanying Notes to Basic Financial Statements.

**OCONTO COUNTY, WISCONSIN
BALANCE SHEET (CONTINUED)
GOVERNMENTAL FUNDS
DECEMBER 31, 2023**

RECONCILIATION TO THE STATEMENT OF NET POSITION

Total Fund Balances as Shown on Previous Page \$ 31,623,951

Amounts reported for governmental activities in the Statement of
Net Position are different because:

Capital assets used in governmental activities are not current
financial resources and therefore are not reported in the funds. 108,289,062

Long-term assets are not available to pay current period expenditures
and therefore are deferred in the funds.

Delinquent Taxes - Interest Receivable 532,676

Accounts Receivable - Clerk of Courts 111,149

Some deferred outflows and inflows of resources reflect changes
in long-term liabilities and are not reported in the funds.

Deferred Outflows Related to Pensions 15,946,118

Deferred Inflows Related to Pensions (8,922,281)

Deferred Outflows Related to Other Postemployment Benefits 548,605

Deferred Inflows Related to Other Postemployment Benefits (1,149,684)

Long-term liabilities are not due and payable in the current period
and, therefore, are not reported in the funds.

Notes Payable (11,055,000)

Lease Liabilities (499,138)

Premium on Debt (1,038,078)

Compensated Absences (709,292)

Net Pension Liability (4,261,612)

Other Postemployment Benefits (1,954,413)

Accrued Interest on Long-Term Obligations (45,937)

Net Position of Governmental Activities as Reported on
the Statement of Net Position

\$ 127,416,126

**OCONTO COUNTY, WISCONSIN
STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
YEAR ENDED DECEMBER 31, 2023**

	General	Human Services	County Roads and Bridges	Debt Service
REVENUES				
Taxes	\$ 13,232,457	\$ 3,949,376	\$ 3,938,482	\$ 1,305,689
Intergovernmental	3,129,321	6,523,215	1,344,419	-
Licenses and Permits	343,673	-	-	-
Fines and Forfeits	122,785	-	-	-
Public Charges for Services	1,955,527	2,454,186	-	-
Intergovernmental Charges for Services	736,761	-	-	-
Miscellaneous	2,320,553	1,499,911	-	115,942
Total Revenues	21,841,077	14,426,688	5,282,901	1,421,631
EXPENDITURES				
Current:				
General Government	6,029,827	-	-	-
Public Safety	8,915,649	-	-	-
Public Works	314,416	-	5,565,276	-
Health and Human Services	765,773	13,805,651	-	-
Culture and Recreation	1,799,377	-	-	-
Conservation and Development	2,600,383	-	-	-
Debt Service:				
Principal	180,096	6,557	-	4,267,234
Interest and Fiscal Charges	15,569	1,083	-	865,558
Capital Outlay	2,917,970	-	-	-
Total Expenditures	23,539,060	13,813,291	5,565,276	5,132,792
Excess of Revenues Over (Under) Expenditures	(1,697,983)	613,397	(282,375)	(3,711,161)
OTHER FINANCING SOURCES (USES)				
Leases Issued	91,064	52,824	-	-
Refunding Bonds Issued	-	-	-	11,055,000
Premium on Debt Issued	-	-	-	1,158,136
Payment to Refunding Escrow Agent	-	-	-	(11,957,766)
Transfers In	4,292,792	86,142	705,055	3,472,311
Transfers Out	(3,146,196)	(750,000)	-	-
Total Other Financing Sources (Uses)	1,237,660	(611,034)	705,055	3,727,681
NET CHANGE IN FUND BALANCES	(460,323)	2,363	422,680	16,520
Fund Balances - Beginning of Year	20,127,943	5,071,803	802,353	-
FUND BALANCES - END OF YEAR	<u>\$ 19,667,620</u>	<u>\$ 5,074,166</u>	<u>\$ 1,225,033</u>	<u>\$ 16,520</u>

See accompanying Notes to Basic Financial Statements.

**OCONTO COUNTY, WISCONSIN
STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES (CONTINUED)
GOVERNMENTAL FUNDS
YEAR ENDED DECEMBER 31, 2023**

	American Rescue Plan Act (ARPA)	Other Governmental Funds	Totals
REVENUES			
Taxes	\$ -	\$ 2,970,662	\$ 25,396,666
Intergovernmental	2,385,290	-	13,382,245
Licenses and Permits	-	8,115	351,788
Fines and Forfeits	-	31,857	154,642
Public Charges for Services	-	-	4,409,713
Intergovernmental Charges for Services	-	-	736,761
Miscellaneous	272,463	197,232	4,406,101
Total Revenues	<u>2,657,753</u>	<u>3,207,866</u>	<u>48,837,916</u>
EXPENDITURES			
Current:			
General Government	-	-	6,029,827
Public Safety	-	137,582	9,053,231
Public Works	-	-	5,879,692
Health and Human Services	-	7,192	14,578,616
Culture and Recreation	-	-	1,799,377
Conservation and Development	-	-	2,600,383
Debt Service:			
Principal	-	-	4,453,887
Interest and Fiscal Charges	-	-	882,210
Capital Outlay	-	-	2,917,970
Total Expenditures	<u>-</u>	<u>144,774</u>	<u>48,195,193</u>
Excess of Revenues Over (Under) Expenditures	2,657,753	3,063,092	642,723
OTHER FINANCING SOURCES (USES)			
Leases Issued	-	-	143,888
Refunding Bonds Issued	-	-	11,055,000
Premium on Debt Issued	-	-	1,158,136
Payment to Refunding Escrow Agent	-	-	(11,957,766)
Transfers In	-	-	8,556,300
Transfers Out	(2,385,290)	(2,689,814)	(8,971,300)
Total Other Financing Sources (Uses)	<u>(2,385,290)</u>	<u>(2,689,814)</u>	<u>(15,742)</u>
NET CHANGE IN FUND BALANCES	272,463	373,278	626,981
Fund Balances - Beginning of Year	<u>111,616</u>	<u>4,883,255</u>	<u>30,996,970</u>
FUND BALANCES - END OF YEAR	<u>\$ 384,079</u>	<u>\$ 5,256,533</u>	<u>\$ 31,623,951</u>

See accompanying Notes to Basic Financial Statements.

**OCONTO COUNTY, WISCONSIN
STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES (CONTINUED)
GOVERNMENTAL FUNDS
YEAR ENDED DECEMBER 31, 2023**

RECONCILIATION TO THE STATEMENT OF ACTIVITIES

Net change in fund balances as shown on previous page \$ 626,981

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation and amortization expense.

Capital Assets Reported as Expenditures in Governmental Fund Statements	5,462,206
Depreciation and Amortization Expense Reported in the Statement of Activities	(5,498,472)
Net Book Value of Disposals	(222,475)

Governmental funds do not present revenues that are not available to pay current obligations. In contrast, such revenues are reported in the Statement of Activities when earned.

Delinquent Taxes - Interest Receivable	38,416
Accounts Receivable	34,279

Debt issued provides current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of note and lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position.

Long-Term Debt Issued	(11,055,000)
Payment to Refunding Escrow Agent	11,957,766
Leases Issued	(143,888)
Premium on Debt Issued	(1,158,136)
Principal Repaid	4,267,234
Leases Repaid	186,653

Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds:

Accrued Interest on Long-Term Debt	(11,103)
Amortization of Debt Premium	352,448
Compensated Absences	(56,503)
Net Pension Liability	(10,810,303)
Deferred Outflows of Resources Related to Pensions	3,196,729
Deferred Inflows of Resources Related to Pensions	6,497,910
Other Postemployment Benefits	885,560
Deferred Outflows Related to Other Postemployment Benefits	(170,365)
Deferred Inflows Related to Other Postemployment Benefits	(834,257)

Change in Net Position of Governmental Activities as Reported in the Statement of Activities	\$ 3,545,680
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See accompanying Notes to Basic Financial Statements.

OCONTO COUNTY, WISCONSIN
STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL
GENERAL FUND
YEAR ENDED DECEMBER 31, 2023

	Budget		Actual	Variance Final Budget - Positive (Negative)
	Original	Final		
REVENUES				
Taxes	\$ 13,330,255	\$ 13,330,255	\$ 13,232,457	\$ (97,798)
Intergovernmental	3,026,286	3,421,981	3,129,321	(292,660)
Licenses and Permits	342,940	342,940	343,673	733
Fines and Forfeits	140,000	140,000	122,785	(17,215)
Public Charges for Services	1,887,970	1,912,970	1,955,527	42,557
Intergovernmental Charges for Services	540,693	610,693	736,761	126,068
Miscellaneous	591,700	591,700	2,320,553	1,728,853
Total Revenues	19,859,844	20,350,539	21,841,077	1,490,538
EXPENDITURES				
Current:				
General Government	7,550,340	7,705,012	6,029,827	1,675,185
Public Safety	8,857,392	9,177,561	8,915,649	261,912
Public Works	320,068	324,747	314,416	10,331
Health and Human Services	811,320	839,761	765,773	73,988
Culture and Recreation	1,423,338	2,312,600	1,799,377	513,223
Conservation and Development	2,529,956	3,756,261	2,600,383	1,155,878
Debt Service:				
Principal	-	-	180,096	(180,096)
Interest and Fiscal Charges	-	-	15,569	(15,569)
Capital Outlay	1,321,077	5,167,434	2,917,970	2,249,464
Total Expenditures	22,813,491	29,283,376	23,539,060	5,744,316
Excess of Revenues Over (Under) Expenditures	(2,953,647)	(8,932,837)	(1,697,983)	7,234,854
OTHER FINANCING SOURCES (USES)				
Leases Issued	-	-	91,064	91,064
Transfers In	2,326,000	7,112,988	4,292,792	(2,820,196)
Transfers Out	-	(347,629)	(3,146,196)	(2,798,567)
Total Other Financing Sources (Uses)	2,326,000	6,765,359	1,237,660	(5,527,699)
NET CHANGE IN FUND BALANCE	(627,647)	(2,167,478)	(460,323)	1,707,155
Fund Balance - Beginning of Year	20,127,943	20,127,943	20,127,943	-
FUND BALANCE - END OF YEAR	<u>\$ 19,500,296</u>	<u>\$ 17,960,465</u>	<u>\$ 19,667,620</u>	<u>\$ 1,707,155</u>

See accompanying Notes to Basic Financial Statements.

**OCONTO COUNTY, WISCONSIN
STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL
HUMAN SERVICES SPECIAL REVENUE FUND
YEAR ENDED DECEMBER 31, 2023**

	Budget		Actual	Variance Final Budget - Positive (Negative)
	Original	Final		
REVENUES				
Taxes	\$ 3,949,376	\$ 3,949,376	\$ 3,949,376	\$ -
Intergovernmental	5,221,733	6,393,491	6,523,215	129,724
Public Charges for Services	2,283,861	2,459,078	2,454,186	(4,892)
Miscellaneous	2,000	1,495,037	1,499,911	4,874
Total Revenues	11,456,970	14,296,983	14,426,688	129,705
EXPENDITURES				
Current:				
Health and Human Services	12,226,442	15,162,088	13,805,651	1,356,437
Debt Service:				
Principal	-	-	6,557	(6,557)
Interest and Fiscal Charges	-	-	1,083	(1,083)
Total Expenditures	12,226,442	15,162,088	13,813,291	1,348,797
Excess of Revenues Over (Under) Expenditures	(769,472)	(865,105)	613,397	1,478,502
OTHER FINANCING SOURCES (USES)				
Leases Issued	-	-	52,824	52,824
Transfers In	-	95,633	86,142	(9,491)
Transfers Out	(750,000)	(750,000)	(750,000)	-
Total Other Financing Sources (Uses)	(750,000)	(654,367)	(611,034)	43,333
NET CHANGE IN FUND BALANCE	(1,519,472)	(1,519,472)	2,363	1,521,835
Fund Balance - Beginning of Year	5,071,803	5,071,803	5,071,803	-
FUND BALANCE - END OF YEAR	<u>\$ 3,552,331</u>	<u>\$ 3,552,331</u>	<u>\$ 5,074,166</u>	<u>\$ 1,521,835</u>

See accompanying Notes to Basic Financial Statements.

**OCONTO COUNTY, WISCONSIN
STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL
COUNTY ROADS AND BRIDGES SPECIAL REVENUE FUND
YEAR ENDED DECEMBER 31, 2023**

	Budget			Variance Final Budget - Positive (Negative)
	Original	Final	Actual	
REVENUES				
Taxes	\$ 3,938,482	\$ 3,938,482	\$ 3,938,482	\$ -
Intergovernmental	1,124,464	1,124,464	1,344,419	219,955
Total Revenues	<u>5,062,946</u>	<u>5,062,946</u>	<u>5,282,901</u>	<u>219,955</u>
EXPENDITURES				
Current:				
Public Works	<u>5,407,946</u>	<u>5,768,001</u>	<u>5,565,276</u>	<u>202,725</u>
Excess of Revenues Over (Under) Expenditures	(345,000)	(705,055)	(282,375)	422,680
OTHER FINANCING SOURCES (USES)				
Transfers In	<u>345,000</u>	<u>705,055</u>	<u>705,055</u>	<u>-</u>
NET CHANGE IN FUND BALANCE	-	-	422,680	422,680
Fund Balance - Beginning of Year	<u>802,353</u>	<u>802,353</u>	<u>802,353</u>	<u>-</u>
FUND BALANCE - END OF YEAR	<u><u>\$ 802,353</u></u>	<u><u>\$ 802,353</u></u>	<u><u>\$ 1,225,033</u></u>	<u><u>\$ 422,680</u></u>

See accompanying Notes to Basic Financial Statements.

**OCONTO COUNTY, WISCONSIN
STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCE – BUDGET AND ACTUAL
AMERICAN RESCUE PLAN ACT (ARPA) SPECIAL REVENUE FUND
YEAR ENDED DECEMBER 31, 2023**

	Budget		Actual	Variance Final Budget - Positive (Negative)
	Original	Final		
REVENUES				
Intergovernmental	\$ -	\$ -	\$ 2,385,290	\$ 2,385,290
Miscellaneous	-	-	272,463	272,463
Total Revenues	-	-	2,657,753	2,657,753
OTHER FINANCING SOURCES (USES)				
Transfers Out	(437,000)	(2,929,819)	(2,385,290)	544,529
NET CHANGE IN FUND BALANCE	(437,000)	(2,929,819)	272,463	3,202,282
Fund Balance - Beginning of Year	111,616	111,616	111,616	-
FUND BALANCE - END OF YEAR	<u>\$ (325,384)</u>	<u>\$ (2,818,203)</u>	<u>\$ 384,079</u>	<u>\$ 3,202,282</u>

See accompanying Notes to Basic Financial Statements.

**OCONTO COUNTY, WISCONSIN
STATEMENT OF NET POSITION
PROPRIETARY FUNDS
DECEMBER 31, 2023**

	Highway	MAR-OCO Landfill	Nonmajor Recycling	Totals
ASSETS				
Current Assets				
Cash and Investments	\$ 4,251,872	\$ 595,247	\$ 193,935	\$ 5,041,054
Receivables:				
Customer Accounts	72,658	47,897	-	120,555
Other	111,983	2,013	1,958	115,954
Due from Other Governments	1,239,382	-	-	1,239,382
Prepays and Other Items	1,705,956	657	-	1,706,613
Total Current Assets	7,381,851	645,814	195,893	8,223,558
Noncurrent Assets				
Restricted Assets:				
Cash and Investments	-	979,483	-	979,483
Capital Assets				
Nondepreciable	1,168,839	187,514	7,317	1,363,670
Depreciable	7,197,718	1,420,430	41,467	8,659,615
Total Capital Assets	8,366,557	1,607,944	48,784	10,023,285
Total Assets	15,748,408	3,233,241	244,677	19,226,326
DEFERRED OUTFLOWS OF RESOURCES				
Pension Related Amounts	3,424,648	71,827	31,246	3,527,721
Other Postemployment Related Amounts	120,443	-	2,279	122,722
Total Deferred Outflows of Resources	3,545,091	71,827	33,525	3,650,443
LIABILITIES				
Current Liabilities				
Accounts Payable	844,560	38,699	2,020	885,279
Accrued and Other Current Liabilities	170,962	2,009	2,565	175,536
Unearned Revenue	97,687	1,782	-	99,469
Total Current Liabilities	1,113,209	42,490	4,585	1,160,284
Noncurrent Liabilities, Less Current Portion				
Compensated Absences	234,496	-	-	234,496
Landfill Closure and Postclosure Care	-	2,107,500	-	2,107,500
Net Pension Liability	916,551	19,275	8,144	943,970
Other Postemployment Benefits	432,318	86	13,715	446,119
Total Long-Term Liabilities	1,583,365	2,126,861	21,859	3,732,085
Total Liabilities	2,696,574	2,169,351	26,444	4,892,369
DEFERRED INFLOWS OF RESOURCES				
Pension Related Amounts	1,918,928	40,350	17,050	1,976,328
Other Postemployment Related Amounts	246,859	95	2,431	249,385
Total Deferred Inflows of Resources	2,165,787	40,445	19,481	2,225,713
NET POSITION				
Net Investment in Capital Assets	7,697,905	1,607,944	48,784	9,354,633
Restricted:				
Pension Benefits	-	12,202	-	12,202
Unrestricted	6,733,233	(524,875)	183,493	6,391,852
Total Net Position	\$ 14,431,138	\$ 1,095,272	\$ 232,277	\$ 15,758,687

See accompanying Notes to Basic Financial Statements.

OCONTO COUNTY, WISCONSIN
STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION
PROPRIETARY FUNDS
YEAR ENDED DECEMBER 31, 2023

	Highway	MAR-OCO Landfill	Nonmajor Recycling	Totals
OPERATING REVENUES				
Public Charges for Services	\$ 20,225	\$ 521,813	\$ 14,206	\$ 556,244
Intergovernmental Charges for Services	11,791,042	153,774	18,604	11,963,420
Sale of Recyclable Materials	33,400	-	22,810	56,210
Total Operating Revenues	11,844,667	675,587	55,620	12,575,874
OPERATING EXPENSES				
Operation and Maintenance	10,430,266	348,365	280,710	11,059,341
Depreciation	880,558	144,078	14,684	1,039,320
Total Operating Expenses	11,310,824	492,443	295,394	12,098,661
OPERATING INCOME (LOSS)	533,843	183,144	(239,774)	477,213
NONOPERATING REVENUES (EXPENSES)				
Interest Income	-	49,944	-	49,944
Nonoperating Grants	-	-	165,857	165,857
Gain (Loss) on Disposal of Capital Assets	-	275	-	275
Total Nonoperating Revenues (Expenses)	-	50,219	165,857	216,076
INCOME (LOSS) BEFORE TRANSFERS	533,843	233,363	(73,917)	693,289
Transfers In	415,000	-	-	415,000
CHANGE IN NET POSITION	948,843	233,363	(73,917)	1,108,289
Net Position - Beginning of Year	13,482,295	861,909	306,194	14,650,398
NET POSITION - END OF YEAR	<u>\$ 14,431,138</u>	<u>\$ 1,095,272</u>	<u>\$ 232,277</u>	<u>\$ 15,758,687</u>

See accompanying Notes to Basic Financial Statements.

**OCONTO COUNTY, WISCONSIN
STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
YEAR ENDED DECEMBER 31, 2023**

	Highway	MAR-OCO Landfill	Nonmajor Recycling	Totals
CASH FLOWS FROM OPERATING ACTIVITIES				
Cash Received from Customers	\$ 12,086,744	\$ 656,685	\$ 58,893	\$ 12,802,322
Cash Paid for Employee Wages and Benefits	(9,899,714)	(98,507)	(34,162)	(10,032,383)
Cash Paid to Suppliers	(50,526)	(347,300)	(268,899)	(666,725)
Net Cash Provided (Used) by Operating Activities	2,136,504	210,878	(244,168)	2,103,214
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Intergovernmental Revenues	-	-	165,856	165,856
Transfer In	415,000	-	-	415,000
Net Cash Provided by Noncapital Financing Activities	415,000	-	165,856	580,856
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Acquisition of Capital Assets	(1,967,523)	(47,587)	-	(2,015,110)
Proceeds from Disposal of Capital Assets	-	274	871	1,145
Net Cash Flows Used in Capital and Related Financing Activities	(1,967,523)	(47,313)	871	(2,013,965)
CASH FLOWS FROM INVESTING ACTIVITIES				
Interest Received	-	48,562	-	48,562
CHANGE IN CASH AND CASH EQUIVALENTS	583,981	212,127	(77,441)	718,667
Cash and Cash Equivalents - Beginning of Year	3,667,891	1,362,603	271,376	5,301,870
CASH AND CASH EQUIVALENTS - END OF YEAR	<u>\$ 4,251,872</u>	<u>\$ 1,574,730</u>	<u>\$ 193,935</u>	<u>\$ 6,020,537</u>

See accompanying Notes to Basic Financial Statements.

**OCONTO COUNTY, WISCONSIN
STATEMENT OF CASH FLOWS (CONTINUED)
PROPRIETARY FUNDS
YEAR ENDED DECEMBER 31, 2023**

	Highway	MAR-OCO Landfill	Nonmajor Recycling	Totals
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED (USED) BY BY OPERATING ACTIVITIES				
Operating Income (Loss)	\$ 533,843	\$ 183,144	\$ (239,774)	\$ 477,213
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:				
Depreciation	880,558	144,078	14,684	1,039,320
Decrease in Postclosure Care Cost Estimates	-	(101,554)	-	(101,554)
Change in Liability (Asset) and Deferred Outflows and Inflows of Resources:				
Pension	2,319,768	47,594	26,558	2,393,920
Deferred Outflow Related to Pension	(689,777)	(16,733)	3,942	(702,568)
Deferred Inflow Related to Pension	(1,385,224)	(26,214)	(26,309)	(1,437,747)
Other Postemployment Benefits	(189,492)	(226)	(2,787)	(192,505)
Deferred Outflow Related to Other Postemployment Benefits	36,333	171	673	37,177
Deferred Inflow Related to Other Postemployment Benefits	179,551	-	1,452	181,003
Change in Operating Assets and Liabilities:				
Accounts Receivable	249,885	(18,903)	3,273	234,255
Prepays and Other Items	(351,784)	-	-	(351,784)
Accounts Payable	601,224	(955)	(26,409)	573,860
Accrued and Other Current Liabilities	(47,392)	(12)	529	(46,875)
Unearned Revenue	(7,808)	-	-	(7,808)
Compensated Absences	6,819	488	-	7,307
Net Cash Provided (Used) by Operating Activities	<u>\$ 2,136,504</u>	<u>\$ 210,878</u>	<u>\$ (244,168)</u>	<u>\$ 2,103,214</u>
RECONCILIATION OF CASH AND CASH EQUIVALENTS TO THE STATEMENT OF NET POSITION				
Cash and Cash Equivalents in Current Assets	\$ 4,251,872	\$ 595,247	\$ 193,935	\$ 5,041,054
Cash and Cash Equivalents in Restricted Assets	-	979,483	-	979,483
Total Cash and Cash Equivalents	<u>\$ 4,251,872</u>	<u>\$ 1,574,730</u>	<u>\$ 193,935</u>	<u>\$ 6,020,537</u>

See accompanying Notes to Basic Financial Statements.

**OCONTO COUNTY, WISCONSIN
STATEMENT OF FIDUCIARY NET POSITION
CUSTODIAL FUNDS
DECEMBER 31, 2023**

ASSETS

Cash and Investments	\$ 1,178,681
Special Certificates	<u>127,088</u>
Total Assets	<u>1,305,769</u>

LIABILITIES

Due to Other Governments	<u>78,447</u>
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NET POSITION

Restricted for:	
Individuals, Organizations, and Other Governments	<u><u>\$ 1,227,322</u></u>

See accompanying Notes to Basic Financial Statements.

**OCONTO COUNTY, WISCONSIN
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
CUSTODIAL FUNDS
YEAR ENDED DECEMBER 31, 2023**

ADDITIONS

Contributions:

Individuals	\$ 253,627
Property Tax Collections for Other Governments	14,885,909
Special Certificate Collections for Other Governments	42,618
Fee Collections and Other Items	<u>1,085,770</u>
Total Additions	<u>16,267,924</u>

DEDUCTIONS

Beneficiary Payments to Individuals	112,622
Payments of Property Tax to Other Governments	14,885,909
Payments of Special Certificates to Other Governments	38,919
Payments to State	1,262,271
Bond Payments Returned	35,445
Payments to Other Entities	<u>52,550</u>
Total Deductions	<u>16,387,716</u>

NET INCREASE (DECREASE) IN FIDUCIARY NET POSITION (119,792)

Fiduciary Net Position - Beginning of Year 1,347,114

FIDUCIARY NET POSITION - END OF YEAR \$ 1,227,322

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of Oconto County, Wisconsin (the County), have been prepared in conformity with accounting principles generally accepted in the United States of America (U.S. GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the County are described below:

A. Reporting Entity

Oconto County is a municipal corporation governed by 31 supervisors elected every two years in April from each of the 31 supervisory districts in the County. Included in the County's operations (the primary government) is the MAR-OCO Joint Landfill and discretely presented (not included in primary government) is the Oconto County Commission on Aging, each managed by a separate committee and board, respectively, appointed by the County Board. In accordance with U.S. GAAP, the basic financial statements are required to include the County (the primary government) and any separate component units that have a significant operational or financial relationship with the County. The component units discussed below are included in the County's reporting entity because of the significance of its operational and/or financial relationship with the County.

B. Discretely Presented Component Unit

The Oconto County Commission on Aging is governed by an 11-member board, including one County Board Supervisor. The Board is recommended by the County Board Chairman and approved by the County Board. It is reported in a separate column to emphasize that the entity is legally separate from the County. The Oconto County Commission on Aging is a nonprofit corporation that provides services primarily in connection with the "Older Americans Program" for the elderly of Oconto County. The County annually provides operating subsidies to the Oconto County Commission on Aging. Audited financial statements for the Oconto County Commission on Aging can be obtained from their administration office in Oconto, Wisconsin.

C. Joint Interest

The MAR-OCO Joint Landfill is operated in equal ownership shares by Oconto and Marinette counties. MAR-OCO is managed by a separate committee of six members consisting of three members of each County's Board of Supervisors. Accordingly, 50% of MAR-OCO's financial activity is reported by each County to reflect the landfill activities of the primary government.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Related Organizations

The County's officials are also responsible for appointing the members of the board of the Oconto County Library Services Board, but the County's accountability for this organization does not extend beyond making the appointments. The County provides a nominal annual appropriation to the Library Services Board for operating costs. Therefore, this organization is not included in the County's reporting entity.

E. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the County. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for services.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Governmental funds include general, special revenue, debt service and capital projects funds. Proprietary funds include enterprise funds. The County has no internal service funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The County reports the following major governmental funds:

General Fund

This is the County's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

Human Service Fund

This fund accounts for the County's many comprehensive and integrated programs which deal with the physical, social, mental, emotional, economic, vocational and nutritional needs of individuals and families. Many of the services are funded with state and federal money.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Government-Wide and Fund Financial Statements

County Roads and Bridges Fund

This fund accounts for the County's use of tax dollars and state aid to construct, maintain and provide snow and ice removal on the County's highway and bridge system, and provide township bridge aids per state statute.

Debt Service Fund

This fund accounts for repayment of debt proceeds used to fund the jail facility.

American Rescue Plan Act Fund

This fund accounts for the American Rescue Plan Act funds.

Additionally, the County reports the following major enterprise funds:

Highway Fund

This fund accounts for the costs and maintenance of the County's highway facilities including all machinery and the County highway system, as well as state highways, local roads and other County department services. The costs are billed to the state, local governments, and other departments at actual cost plus an administrative overhead factor.

Mar-Oco Landfill Fund

This fund accounts for the County's share of the financial resources and operations of the landfill located in, and operated by, Marinette County, Wisconsin.

Additionally, the government reports the following fund type:

Fiduciary Fund

This fund accounts for funds held for the Clerk of Courts, Register of Deeds, taxes for other governments, inmates and clients, in custodial funds.

F. Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

F. Measurement Focus and Basis of Accounting (Continued)

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 60 days of the end of the current fiscal period except for human services, victim witness, and other reimbursable grants, for which available is defined as 180 days. This exception is necessary because the funding source reimbursement process routinely extends to this period and the revenue then more appropriately matches to the related expenditures. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Revenues susceptible to accrual include intergovernmental grants, intergovernmental charges for services, public charges for services and interest. Other revenues such as licenses and permits, fines and forfeits and miscellaneous revenues are recognized when received in cash or when measurable and available.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the County's highway, landfill and recycling functions and various other functions of the County. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, and fees and fines, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's proprietary funds are charges to customers for services. Operating expenses for proprietary funds include the costs of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources, as they are needed.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

G. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance

1. Cash and Investments

Cash and investments are combined in the financial statements. Cash deposits consist of demand and time deposits with financial institutions and are carried at cost. Investments are stated at fair value. Fair value is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date. For purposes of the statement of cash flows, all cash deposits and highly liquid investments (including restricted assets) with a maturity of three months or less from date of acquisition are considered to be cash equivalents.

2. Property Tax Apportionments

Property taxes are apportioned annually in November to local taxing units within the County for financing the subsequent year's operations of the County. Since the November apportionment is not due from local taxing districts until February of the subsequent year, the County's apportionment is recorded as a deferred inflows of resources at year-end. Property tax payments from individual property owners are due in two installments by January 31 and July 31. During the month of February, each local taxing district settles with the County for both collected and unpaid property taxes. At the February settlement, the County becomes responsible for the collection of unpaid property taxes, including unpaid property taxes returned by local taxing districts for financing their individual operations. Property taxes subsequently not paid by property owners by September 1 of the same year are considered delinquent. The delinquent taxes are then acquired by the County's General Fund in accordance with state statutes in order to provide the County with a statutory lien.

Property taxes of \$22,061,436 are recorded on December 31, 2023 for collection in 2024 for the County apportionment. The County apportionment is for financing 2024 operations and will be transferred in 2024 from deferred inflows of resources to current revenues of the County's governmental funds.

3. Accounts Receivable

Accounts receivable are recorded at gross amounts with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that the amount of such allowance would not be material to the basic financial statements.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

G. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

4. Interfund Receivables and Payables

During the course of operations, numerous transactions occur between individual funds for goods provided or services rendered. These receivables and payables are classified as “due from other funds” and “due to other funds” in the fund financial statements.

The amount reported on the statement of net position for internal balances represents the residual balance outstanding between the governmental and business-type activities.

5. Prepaids and Other Items

Payments made to vendors that will benefit periods beyond the end of the current fiscal year are recorded as prepaid items in both the government-wide and fund financial statements and are expensed in the periods benefitted.

Other items are recorded at cost, which approximates market, using the first-in, first-out method. Other items consist of expendable supplies held for consumption. The cost is recorded as an expenditure/expense at the time individual other items are consumed rather than when purchased.

Prepaid items of governmental funds in the fund financial statements are classified as nonspendable fund balance to indicate that they do not represent spendable available financial resources.

6. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of \$5,000 or higher and an estimated useful life in excess of a year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

G. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

6. Capital Assets (Continued)

Capital assets of the County are depreciated and amortized using the straight-line method over the following estimated useful lives:

Assets	Governmental Activities	Business-Type Activities
	Years	
Improvements Other than Buildings	25 - 40	3 - 25
Buildings	25 - 40	25 - 50
Machinery and Equipment	3 - 5	3 - 5
Infrastructure	30 - 50	-
Right-to-Use Lease Asset - Machinery and Equipment	3 - 5	3 - 5

7. Closure and Postclosure Care

Estimated closure and postclosure care costs for the landfill have been determined and are recorded as annual operating expenses in accordance with the percentage of annual landfill capacity used compared to total landfill capacity available. The estimated liability at year-end for closure and postclosure care costs is recorded in accordance with Governmental Accounting Standards Board Statement No. 18.

8. Compensated Absences

It is the County's policy to permit employees to accumulate earned but unused vacation and sick leave benefits in accordance with employee handbook policies and/or bargaining unit agreements. All vacation and sick leave is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds in the fund financial statements only if they have matured, for example, as a result of employee resignations and retirements.

9. Deferred Outflows/Inflows of Resources

Deferred outflows of resources are a consumption of net assets by the government that is applicable to a future reporting period. Deferred inflows of resources are an acquisition of net assets by the government that is applicable to a future reporting period. The recognition of those outflows and inflows as expenses or expenditures and revenues are deferred until the future periods to which the outflows and inflows are applicable.

Governmental funds may report deferred inflows of resources for unavailable revenues. These inflows are recognized as revenues in the government-wide financial statements.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

G. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

10. Long-Term Obligations

In the government-wide financial statements, and proprietary funds in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

11. Leases

Lessee

The County is a lessee for noncancellable leases of machinery and equipment. The County recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the applicable governmental activities or business-type activities in the government-wide and in the proprietary fund financial statements.

At the commencement of a lease, the County initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the underlying asset.

Key estimates and judgments related to leases include how the County determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The County uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the County generally uses its estimated incremental borrowing rate as the discount rate for leases.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

G. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

11. Leases (Continued)

- The lease term includes the noncancellable period of the lease.
- Lease payments included in the measurement of the lease liability are composed of fixed payments and the purchase option price that the County is reasonably certain to exercise.

The County monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long- term debt on the statement of net position.

12. Pensions

The fiduciary net position of the Wisconsin Retirement System (WRS) has been determined using the flow of economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the following:

- Net Pension Liability (Asset),
- Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions,
- Pension Expense (Revenue).

Information about the fiduciary net position of the WRS and additions to/deductions from WRS' fiduciary net position have been determined on the same basis as they are reported by the WRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

13. Other Postemployment Benefits (OPEB)

Local Retiree Life Insurance Fund

The fiduciary net position of the Local Retiree Life Insurance Fund (LRLIF) has been determined using the flow of economic resources measurement focus and the accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to other postemployment benefits, OPEB expense (revenue). Information about the fiduciary net position of the LRLIF and additions to/deductions from LRLIF's fiduciary net position have been determined on the same basis as they are reported by LRLIF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

G. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

13. Other Postemployment Benefits (OPEB) (Continued)

Single Employer Health Benefit Plan

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the County's Other Postemployment Benefit Plan (the Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms.

14. Fund Equity

Governmental Fund Financial Statements

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- **Nonspendable Fund Balance.** Amounts that are not in spendable form (such as inventory, prepaid items, or long-term receivables) or are legally or contractually required to remain intact.
- **Restricted Fund Balance.** Amounts that are constrained for specific purposes by external parties (such as grantor or bondholders), through constitutional provisions, or by enabling legislation.
- **Committed Fund Balance.** Amounts that are constrained for specific purposes by action of the County Board. These constraints can only be removed or changed by the County Board using the same action that was used to create them.
- **Assigned Fund Balance.** Amounts that are constrained for specific purposes by action of County management. The County Board has authorized the County Finance Director to assign fund balance. Residual amounts in any governmental fund, other than the General Fund, are also reported as assigned.
- **Unassigned Fund Balance.** Amounts that are available for any purpose. Positive unassigned amounts are only reported in the General Fund.

The County has not adopted a fund balance spend-down policy regarding the order in which fund balance will be utilized. When a policy does not specify the spend-down policy, GASB Statement No. 54 indicates that restricted funds would be spent first, followed by committed funds, and then assigned funds. Unassigned funds would be spent last.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

G. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Fund Balance (Continued)

14. Fund Equity (Continued)

Government-Wide and Proprietary Fund Statements

Equity is classified as net position and displayed in three components:

- **Net Investment in Capital Assets.** Amount of capital assets, net of accumulated depreciation or amortization, and capital related deferred outflows of resources less outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets and any capital related deferred inflows of resources.
- **Restricted Net Position.** Amount of net position that is subject to restrictions that are imposed by 1) external groups, such as creditors, grantors, contributors or laws or regulations of other governments or 2) law through constitutional provisions or enabling legislation.
- **Unrestricted Net Position.** Net position that is neither classified as restricted nor as net investment in capital assets.

H. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 2 STEWARDSHIP AND COMPLIANCE

A. Budgets and Budgetary Accounting

The County follows these procedures in establishing the budgetary data reflected in the basic financial statements:

1. During October, County management submits to the County Board a proposed operating budget for the calendar year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them. After submission to the governing body, public hearings are held to obtain taxpayer comments. Following the public hearings, the proposed budget, including authorized additions and deletions, is legally enacted by County Board action.
2. Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for all governmental funds. Budget is defined as the originally approved budget plus or minus approved amendments. Budget appropriations not expended during the year are closed to fund balance unless authorized by the governing body to be forwarded into the succeeding year's budget.
3. During the year, formal budgetary integration is employed as a management control device for the governmental funds adopting a budget.
4. Expenditures may not exceed appropriations provided in detailed budget accounts maintained for each activity or department of the County. Amendments to the budget during the year require initial approval by management and are subsequently authorized by the County Board.
5. Encumbrance accounting is not used by the County to record commitments related to unperformed contracts for goods or services.

The County did not have any material violation of legal or contractual provisions for the fiscal year ended December 31, 2023.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 2 STEWARDSHIP AND COMPLIANCE (CONTINUED)

B. Excess of Expenditures Over Budget Appropriations

The following expenditure accounts of the governmental funds had actual expenditures in excess of budget appropriations for the year ended December 31, 2023 as follows:

Funds	Excess Expenditures
General Fund:	
General Government	
Clerk of Courts	\$ 49,758
Circuit Court Brand I and II	3,668
Register in Probate	6,576
Register of Deeds	567
Uncollectable Personal Property Taxes	146
Public Safety	
Telecommunications/911 Dispatch	47
North Towns Contract	19,357
Little Suamico/Chase Contract	9,199
Culture and Recreation	
County ATV Trails	13,607
Conservation and Development	
Conservation Projects	5,825
LWR Administration	25,171
Planning and Zoning:	
Board of Adjustments	73
Land Use Planning	57,804
Debt Service	
Principal	163,387
Interest	15,569
Capital Outlay	
County Board	26,587

The above excess expenditures were funded using favorable revenue variances and available fund balance in the funds.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 2 STEWARDSHIP AND COMPLIANCE (CONTINUED)

C. Property Tax Levy Limit

Wisconsin state statutes provide for a limit on the property tax levies for all Wisconsin cities, villages, towns and counties. For the 2023 and 2024 budget years, Wisconsin Statutes limit the increase in the maximum allowable tax levy to the change in the County's January 1 equalized value as a result of net new construction. The actual limit for the County for the 2023 budget was 1.36%. The actual limit for the County for the 2024 budget was 1.56%. Debt service for debt authorized after July 1, 2005 is exempt from the levy limit. In addition, Wisconsin statutes allow the limit to be adjusted for the increase in debt service authorized prior to July 1, 2005 and in certain other situations.

NOTE 3 DETAILED NOTES ON ALL FUNDS

A. Cash and Investments

The County maintains various cash and investment accounts, including pooled funds that are available for use by all funds. Each fund's portion of these accounts is displayed on the financial statements as "Cash and investments."

Invested cash consists of deposits and investments that are restricted by Wisconsin Statutes to the following:

Time deposits; repurchase agreements; securities issued by federal, state and local governmental entities; statutorily authorized commercial paper and corporate securities; and the Wisconsin local government investment pool.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Cash and Investments (Continued)

The carrying amount of the County's cash and investments totaled \$42,192,026 on December 31, 2023 as summarized below:

Petty Cash and Cash on Hand	\$ 3,260
Deposits with Financial Institutions	9,025,132
Deposits with Marinette County for Landfill	1,574,730
Investments:	
Wisconsin Local Government Investment Pool	31,588,904
Total	<u>\$ 42,192,026</u>

Reconciliation to the basic financial statements:

Government-Wide Statement of Net Position:	
Cash and Investments	\$ 39,985,121
Restricted Cash and Investments	1,028,224
Fiduciary Fund Statement of Net Position:	
Cash and Investments	1,178,681
Total	<u>\$ 42,192,026</u>

Fair Value Measurements

The County categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant observable inputs; Level 3 inputs are significant unobservable inputs. The County currently has no investments that are subject to fair value measurement.

Deposits and investments of the County are subject to various risks. Presented below is a discussion of the County's deposits and investments and the related risks.

Custodial Credit Risk

Custodial credit risk for *deposits* is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for *investments* is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Wisconsin statutes require repurchase agreements to be fully collateralized by bonds or securities issued or guaranteed by the federal government or its instrumentalities. The County does not have an additional custodial credit policy.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Cash and Investments (Continued)

Custodial Credit Risk (Continued)

Deposits with financial institutions within the state of Wisconsin are insured by the Federal Deposit Insurance Corporation (FDIC) in the amount of \$250,000 for the combined amount of all time and savings deposits and \$250,000 for interest-bearing and noninterest-bearing demand deposits per official custodian per insured depository institution. Deposits with financial institutions located outside the state of Wisconsin are insured by the FDIC in the amount of \$250,000 for the combined amount of all deposit accounts per official custodian per depository institution. Also, the state of Wisconsin has a State Guarantee Fund which provides a maximum of \$400,000 per public depository above the amount provided by an agency of the U.S. Government. However, due to the relatively small size of the State Guarantee Fund in relation to the Fund's total coverage, total recovery of insured losses may not be available. This coverage has been considered in determining custodial credit risk.

As of December 31, 2023, \$2,983,843 of the County's deposits with financial institutions were in excess of federal and state depository insurance limits. The amount of \$1,517,444 was collateralized with securities held by the pledging financial institution or its trust department or agent but not in the County's name. \$1,466,399 is uncollateralized as of December 31, 2023.

Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Wisconsin statutes limit investment in securities to the top two ratings assigned by nationally recognized statistical rating organizations. Presented below is the actual rating as of the year-end for each investment type.

Investment Type	Amount	Exempt from Disclosure	AAA	Aa	Not Rated
Wisconsin Local Government Investment Pool	\$ 31,588,904	\$ -	\$ -	\$ -	\$ 31,588,904

Concentration of Credit Risk

At December 31, 2023, the County had no investments in any one issuer (other than U.S. Treasury securities, mutual funds, and external investment pools) that represent 5% or more of total County investments.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

A. Cash and Investments (Continued)

Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Information about the sensitivity of the fair values of the County's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the County's investments by maturity:

Investment Type	Amount	Remaining Maturity (in Months)			
		12 Months or Less	13 to 24 Months	25 to 60 Months	More Than 60 Months
Wisconsin Local Government Investment Pool	\$ 31,588,904	\$ 31,588,904	\$ -	\$ -	\$ -

Wisconsin Local Government Investment Pool

The County has investments in the Wisconsin Local Government Investment Pool of \$31,588,904 at year-end. The (LGIP) is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2023, the fair value of the County's share of the LGIP's assets was substantially equal to the carrying value. As of June 30, 2023, the LGIP had a weighted average maturity of 23 days.

B. Delinquent Property Taxes

Delinquent property taxes represents unpaid property taxes on real estate, including state and local government equities therein. Under state statutes, the County annually reimburses the state and local governments for their equities in property taxes not collected from the property owner. Unless redeemed by the property owner, the County will eventually obtain tax deed ownership of the properties comprising delinquent taxes. In the past, the County has generally been able to recover its investment in delinquent taxes by sale of the tax deeded properties.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

B. Delinquent Property Taxes (Continued)

On December 31, 2023, the County reports an investment of \$2,169,392 in delinquent taxes and tax deeds as follows:

Tax Certificates	\$ 1,609,617
Tax Deeds	27,100
Interest on Delinquent Taxes	532,675
Total	<u>\$ 2,169,392</u>

Reconciliation to the basic financial statements:

Government-Wide Statement of Net Position:	
Delinquent Taxes Receivable	\$ 2,042,304
Fiduciary Fund Statement of Net Position:	
Special Certificates	127,088
Total	<u>\$ 2,169,392</u>

An aging of the delinquent taxes of \$2,169,392 on December 31, 2023 follows:

<u>Year Acquired</u>	<u>Delinquent Property Taxes</u>	<u>Delinquent Special Assessments</u>	<u>Total</u>
2016 and Prior	\$ 2,441	\$ 21,812	\$ 24,253
2017	10,182	42	10,224
2018	76,842	4,507	81,349
2019	151,286	12,140	163,426
2020	211,012	22,879	233,891
2021	348,692	25,208	373,900
2022	679,956	42,618	722,574
Total Tax Certificates	1,480,411	129,206	1,609,617
Tax Deeds	27,100	-	27,100
Total	<u>\$ 1,507,511</u>	<u>\$ 129,206</u>	1,636,717
Interest on Delinquent Taxes			532,675
Total Delinquent Taxes			<u>\$ 2,169,392</u>

Of the total of \$1,507,511 for delinquent taxes and tax deeds, \$74,567 was collected within 60 days of year-end. The remaining balance of \$1,432,944 is recorded as nonspendable fund balance for the general fund. The amounts reported as delinquent special assessments are payable to municipalities within the County when collected.

OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

C. Restricted Assets

Restricted assets on December 31, 2023 totaled \$1,028,224 and consisted of cash and investments held for the following purposes:

Fund	Amount	Purpose
Special Revenue Fund:		
Human Services	\$ 48,741	Donations
Enterprise Fund:		
MAR-OCO Joint Landfill	979,483	Available for long-term care of the landfill.
Total	<u>\$ 1,028,224</u>	

D. Capital Assets

Capital asset activity for the year ended December 31, 2023 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities:				
Capital Assets, Nondepreciable:				
Land	\$ 14,241,726	\$ 870	\$ 58,620	\$ 14,183,976
Construction in Progress	2,872,513	1,941,675	681,614	4,132,574
Total Capital Assets, Nondepreciable	17,114,239	1,942,545	740,234	18,316,550
Capital Assets Being Depreciated and Amortized:				
Improvements Other than Buildings	2,605,448	61,320	-	2,666,768
Buildings	49,534,042	175,347	32,900	49,676,489
Machinery and Equipment	8,400,373	1,475,290	762,886	9,112,777
Infrastructure	156,960,048	2,525,430	-	159,485,478
Right-to-Use Lease Assets -				
Machinery and Equipment	705,290	143,888	40,209	808,969
Subtotals	218,205,201	4,381,275	835,995	221,750,481
Less Accumulated Depreciation and Amortization for:				
Improvements Other than Buildings	1,404,383	98,182	-	1,502,565
Buildings	16,208,490	1,052,092	-	17,260,582
Machinery and Equipment	6,595,117	674,861	471,473	6,798,505
Infrastructure	102,391,245	3,501,851	-	105,893,096
Right-to-Use Lease Assets -				
Machinery and Equipment	172,402	171,486	20,667	323,221
Subtotals	126,771,637	5,498,472	492,140	131,777,969
Total Capital Assets Being Depreciated and Amortized	91,433,564	(1,117,197)	343,855	89,972,512
Governmental Activities Capital Assets, Net	<u>\$ 108,547,803</u>	<u>\$ 825,348</u>	<u>\$ 1,084,089</u>	108,289,062
Less: Capital Related Debt				11,055,000
Less: Debt Premium				1,038,078
Less: Lease Liabilities				499,138
Less: Capital Related Accounts Payable				<u>119,992</u>
Net Investment in Capital Assets				<u>\$ 95,576,854</u>

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

D. Capital Assets (Continued)

	Beginning Balance	Increases	Decreases	Ending Balance
Business-Type Activities:				
Capital Assets, Nondepreciable:				
Land	\$ 247,903	\$ 500	\$ 870	\$ 247,533
Construction in Progress	-	1,116,137	-	1,116,137
Total Capital Assets, Nondepreciable	247,903	1,116,637	870	1,363,670
Capital Assets, Depreciable:				
Improvements Other than Buildings	4,262,765	47,587	-	4,310,352
Buildings	5,057,219	32,900	130,449	4,959,670
Machinery and Equipment	18,457,574	817,985	1,500	19,274,059
Other Capital Assets	38,225	-	-	38,225
Subtotals	27,815,783	898,472	131,949	28,582,306
Less Accumulated Depreciation for:				
Improvements Other than Buildings	3,549,462	103,929	-	3,653,391
Buildings	3,978,206	156,295	130,449	4,004,052
Machinery and Equipment	11,487,653	779,095	1,500	12,265,248
Subtotals	19,015,321	1,039,319	131,949	19,922,691
Total Capital Assets, Depreciable, Net	8,800,462	(140,847)	-	8,659,615
Business-Type Activities Capital Assets, Net	<u>\$ 9,048,365</u>	<u>\$ 975,790</u>	<u>\$ 870</u>	10,023,285
Less: Capital Related Accounts Payable				<u>668,652</u>
Net Investment in Capital Assets				<u>\$ 9,354,633</u>

Depreciation and amortization expense was charged to functions of the County as follows:

Governmental Activities:	
General Government	\$ 569,901
Public Safety	1,061,715
Public Works	3,509,808
Health and Human Services	98,106
Culture and Recreation	157,961
Conservation and Development	100,981
Total Depreciation and Amortization Expense	<u>\$ 5,498,472</u>
Business-Type Activities:	
Highway	\$ 880,558
Recycling	14,685
MAR-OCO Landfill	144,076
Total Depreciation Expense - Business-Type Activities	<u>\$ 1,039,319</u>

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

E. Interfund Transfers

Interfund transfers for the year ended December 31, 2023 were as follows:

Fund	Transfer In	Transfer Out
General	\$ 4,292,792	\$ 3,146,196
Debt Service	3,472,311	-
Human Services	86,142	750,000
County Sales Tax	-	2,689,814
County Roads and Bridges	705,055	-
Highway	415,000	-
American Rescue Plan Act	-	2,385,290
Total	<u>\$ 8,971,300</u>	<u>\$ 8,971,300</u>

Interfund transfers were made for the following purposes:

County Sales Tax Budget Allocation to General Fund	\$ 1,802,503
County Sales Tax Budget Allocation to Debt Service Fund	472,311
County Sales Tax Budget Allocation to Highway Fund	415,000
General Fund Allocation to Debt Service Fund	3,000,000
General Fund Allocation to Human Services	86,141
General Fund Allocation to County Roads & Bridges	60,055
Human Services Allocation to General Fund	750,000
Transfers for Eligible ARPA Expenditures to General Fund	1,740,290
Transfers for Eligible ARPA Expenditures to County Roads & Bridges	645,000
Total	<u>\$ 8,971,300</u>

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Closure and Postclosure Care Costs

Federal and state laws and regulations require the MAR-OCO landfill to place covers on landfill increments as they are filled (closure costs) and to perform certain maintenance and monitoring functions (postclosure care) of the landfill site for forty years after the landfill stops accepting waste. Most closure costs are paid when individual landfill increments reach capacity for accepting waste and postclosure care costs will normally only be paid after the entire landfill stops accepting waste. In accordance with accounting principles generally accepted in the United States of America, the MAR-OCO annually records an estimate of these closure and postclosure care costs as an operating expense during the life of the landfill based on landfill capacity used compared to total estimated capacity available. The resulting liabilities for these estimated operating expenses is reduced each year for actual payments made. The costs of closure and postclosure care are estimates and subject to changes resulting from inflation/deflation, technology, or changes in applicable laws or regulations. An analysis of the estimated liabilities for closure and postclosure care costs on December 31, 2023 and the recording of these costs as operating expenses follows:

	Closure						Postclosure Care
	Phase I		Phase II		Phase III		
	Increment B	Increment C	Increment A	Increment B	Increment A	Increment B	
Total Estimated Costs	\$ 249,441	\$ 171,446	\$ 163,296	\$ 199,405	\$ 302,400	\$ 163,278	\$ 2,008,034
2006 Adjustment to Estimate	(10,185)	(10,185)	-	-	-	-	-
2011 Adjustment to Estimate	-	-	47,459	108,726	-	-	-
2012 Adjustment to Estimate	-	-	44,026	-	-	-	-
2013 Adjustment to Estimate	-	-	23,428	-	-	-	-
2021 Adjustment to Estimate	-	278,208	(20,945)	(150,265)	(144,534)	(5,412)	-
2022 Adjustment to Estimate	-	-	-	-	-	-	135,200
2023 Adjustment to Estimate	-	-	(6,003)	(3,708)	(3,708)	(3,708)	-
Subtotal	239,256	439,469	251,261	154,159	154,159	154,159	2,143,234
Percentage of Storage Capacity							
Used as of 12/31/22	x 100.00%	x 100.00%	x 95.95%	x 98.12%	x 66.12%	x 7.08%	x 74.76%
Total Estimated Liabilities for							
Cost as of 12/31/23	239,256	439,469	241,081	151,266	101,926	10,909	1,602,320
Less Closure Costs Paid:							
1993	(54,180)	-	-	-	-	-	-
1996	(22,928)	-	-	-	-	-	-
1997	(887)	-	-	-	-	-	-
2001	(19,844)	(19,844)	-	-	-	-	-
2003	(120,507)	(120,507)	-	-	-	-	-
2004	(20,911)	(20,911)	-	-	-	-	-
2011	-	(7,019)	-	-	-	-	-
2012	-	(247,761)	-	-	-	-	-
2013	-	(23,429)	-	-	-	-	-
2014 - 2023	-	-	-	-	-	-	-
Liabilities as of							
12/31/2023	\$ -	\$ -	\$ 241,081	\$ 151,266	\$ 101,926	\$ 10,909	\$ 1,602,320

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

F. Closure and Postclosure Care Costs (Continued)

The above total estimated liabilities for costs as of December 31, 2023 were recorded as operating expenses for the following periods:

	Total	Phase I		Phase II		Phase III		Postclosure
		Increment B	Increment C	Increment A	Increment B	Increment A	Increment B	Care
1988 - 2007	\$ 1,522,557	\$ 239,256	\$ 161,261	\$ 98,386	\$ -	\$ -	\$ -	\$ 1,023,655
2008	67,315	-	-	18,044	-	-	-	49,271
2009	65,158	-	-	17,604	-	-	-	47,555
2010	83,113	-	-	-	28,695	-	-	54,419
2011	121,756	-	-	61,252	15,646	-	-	44,859
2012	124,691	-	-	59,495	14,945	-	-	50,251
2013	389,710	-	278,208	23,428	40,519	-	-	47,555
2014	101,161	-	-	-	46,497	-	-	54,664
2015	103,957	-	-	-	47,822	-	-	56,135
2016	114,447	-	-	-	-	57,577	-	56,870
2017	84,470	-	-	-	23,141	17,207	-	44,123
2018	107,070	-	-	-	11,555	41,096	-	54,419
2019	95,748	-	-	-	10,169	37,044	-	48,536
2020	182,451	-	-	-	53,738	33,053	-	95,661
2021	(424,883)	-	-	(49,666)	(140,784)	(90,873)	163,278	(306,839)
2022	148,701	-	-	18,298	2,603	-	(5,412)	133,212
2023	(101,291)	-	-	(5,759)	(3,638)	6,823	(146,696)	47,979
Total	<u>\$ 2,786,128</u>	<u>\$ 239,256</u>	<u>\$ 439,469</u>	<u>\$ 241,081</u>	<u>\$ 150,906</u>	<u>\$ 101,926</u>	<u>\$ 11,171</u>	<u>\$ 1,602,320</u>

A portion of the postclosure care costs are being met through annual deposits into a separate cash and investment account for the enterprise fund. The balance in the account on December 31, 2023 was \$1,958,966 for both Marinette County and Oconto County's equitable proportionate share. In addition, MAR-OCO has established an irrevocable letter of credit in the amount of \$1,750,000 to provide additional funding for landfill closure. In accordance with Wisconsin statutes, the Wisconsin Department of Natural Resources is the beneficiary of the letter of credit.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Long-Term Obligations

The following is a summary of changes in long-term obligations of the County for the year ended December 31, 2023:

	Beginning Balance	Issued	Retired	Ending Balance	Due Within One Year
Governmental Activities:					
General Obligation Debt:					
Notes	\$ 16,225,000	\$ 11,055,000	\$ 16,225,000	\$ 11,055,000	\$ 765,000
Debt Premium	232,390	1,158,136	352,448	1,038,078	-
Lease Liabilities	541,903	143,888	186,653	499,138	179,348
Compensated Absences	652,789	56,503	-	709,292	-
Governmental Activities Long-Term Obligations	<u>\$ 17,652,082</u>	<u>\$ 12,413,527</u>	<u>\$ 16,764,101</u>	<u>\$ 13,301,508</u>	<u>\$ 944,348</u>
Business-Type Activities:					
Compensated Absences	<u>\$ 227,677</u>	<u>\$ 6,819</u>	<u>\$ -</u>	<u>\$ 234,496</u>	<u>\$ -</u>

Total interest paid during the year on long-term debt totaled \$626,840.

General Obligation Debt

General obligation debt currently outstanding is detailed as follows:

	Date of Issue	Final Maturity	Interest Rates	Original Indebtedness	Balance 12/31/23
General Obligation Notes	03/09/23	06/01/35	4.00-6.00%	11,055,000	<u>\$ 11,055,000</u>

Annual principal and interest maturities of the outstanding general obligation debt of \$11,055,000 on December 31, 2023 are detailed below:

Year Ended December 31,	Governmental Activities		
	Principal	Interest	Total
2024	\$ 765,000	\$ 532,125	\$ 1,297,125
2025	780,000	493,500	1,273,500
2026	820,000	453,500	1,273,500
2027	850,000	411,750	1,261,750
2028	870,000	368,750	1,238,750
2029-2033	4,810,000	1,105,550	5,915,550
2034-2035	2,160,000	103,700	2,263,700
Total	<u>\$ 11,055,000</u>	<u>\$ 3,468,875</u>	<u>\$ 14,523,875</u>

For governmental activities, the other long-term liabilities are generally funded by the general fund.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

G. Long-Term Obligations

Current Refunding

In the current fiscal year, the County issued \$11,055,000 in bonds with interest rates ranging from 5% to 6%. The proceeds were used to refund \$14,850,000 of outstanding 2015 and 2016 General Obligation Promissory Notes which had interest rates ranging from 2% to 3.103%. The net proceeds of \$15,252,668 (including County cash on hand of \$3,294,902, a \$1,158,136 premium and after payment of \$255,371 in underwriting fees and other issuance costs) were deposited with an escrow agent to provide funds for the debt service payment on the refunded bonds. The reacquisition price exceeded the net carrying amount of the old debt by \$230,909 and has been expensed in the current year. The Government completed the refunding to reduce total debt service payments by \$578,688 and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$522,195.

Legal Margin for New Debt

The County's legal margin for creation of additional general obligation debt on December 31, 2023 was \$298,199,850 as follows:

Equalized Valuation of the County	\$ 6,185,097,000
Statutory Limitation Percentage	(x) 5%
General Obligation Debt Limitation, per Section 67.03 of the Wisconsin Statutes	309,254,850
Total Outstanding General Obligation Debt Applicable to Debt Limitation	11,055,000
Legal Margin for New Debt	<u>\$ 298,199,850</u>

H. Lease Payable

The County leases machinery and equipment for various terms under long-term, noncancelable lease arrangements. The leases expire at various dates through 2028.

Total principal and interest costs for such leases for governmental funds were \$203,306 for the year ended December 31, 2023. Principal and interest requirements to maturity under lease agreements are as follows:

<u>Year Ended December 31,</u>	<u>Governmental Activities</u>	
	<u>Principal</u>	<u>Interest</u>
2024	\$ 179,348	\$ 13,087
2025	172,036	7,377
2026	98,580	2,753
2027	34,850	1,021
2028	14,324	135
Total	<u>\$ 499,138</u>	<u>\$ 24,373</u>

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

I. Nonexchange Financial Guarantee

To further economic development in the County, the County is a guarantor on \$92,900,000 Taxable Revenue Bonds, Series 2022A issued August 1, 2022 by Fond du Lac County on behalf of Bug Tussel 1, LLC. The guaranty agreement was approved by the County Board July 21, 2022 to provide a guaranty of the project Bonds to finance the acquisition, construction, and installation of certain telecommunications infrastructure in seven Wisconsin Counties (including Green Lake County, Iowa County, Jefferson County, Oconto County, Rock County, Taylor County and Wood County). Debt service on the Bonds is secured by Bug Tussel 1, LLC's pledge to make the payments to the Trustee. In addition, each participating County has pledged its general obligation unlimited taxing authority, through a guarantee agreement, to replenish the pro rata share of any deficiency in the Bonds Debt Service Reserve Fund, should it fall below the established required level. For the County, the amount of Bonds that is guaranteed is \$16,500,000, plus interest to accrue thereon annually over the life of the Bonds at an interest rate not to exceed 7.5%. The County and other participating counties have approved initial resolutions providing the financing of the project in and aggregate amount not to exceed \$140,000,000.

J. Pension Plan

1. Plan Description

The Wisconsin Retirement System (WRS) is a cost-sharing multiple-employer defined benefit pension plan. WRS benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. Benefit terms may only be modified by the legislature. The retirement system is administered by the Wisconsin Department of Employee Trust Funds (ETF). The system provides coverage to all eligible State of Wisconsin, local government and other public employees. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1,200 hours a year and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

ETF issues a standalone Annual Comprehensive Financial Report which can be found at <http://etf.wi.gov/reports-and-studies/financial-reports-and-statements>.

Additionally, ETF issued a standalone Wisconsin Retirement System Financial Report, which can also be found using the link above.

For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998, and prior to July 1, 2011, are immediately vested.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

J. Pension Plan (Continued)

1. Plan Description (Continued)

Participants who initially became WRS eligible on or after July 1, 2011, must have five years of creditable service to be vested.

Employees who retire at or after age 65 (54 for protective occupation employees, 62 for elected officials and executive service retirement plan participants, if hired on or before December 31, 2016) are entitled to a retirement benefit based on a formula factor, their final average earnings, and creditable service.

Final average earnings is the average of the participant's three highest annual earnings periods. Creditable service includes the current service and prior service for which a participant received earnings and made contributions as required. Creditable service also includes creditable military service. The retirement benefit will be calculated as a money purchase benefit based on the employee's contributions plus matching employer's contributions, with interest, if that benefit is higher than the formula benefit.

Vested participants may retire at or after age 55 (50 for protective occupations) and receive an actuarially-reduced benefits. Participants terminating covered employment prior to eligibility for an annuity may either receive employee-required contributions plus interest as a separation benefit or leave contributions on deposit and defer application until eligible to receive a retirement benefit.

The WRS also provides death and disability benefits for employees.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

J. Pension Plan (Continued)

2. Postretirement Adjustments

The Employee Trust Funds Board may periodically adjust annuity payments from the retirement system based on annual investment performance in accordance with s. 40.27, Wis. Stat. An increase (or decrease) in annuity payments may result when investment gains (losses), together with other actuarial experience factors, create a surplus (shortfall) in the reserves, as determined by the system's consulting actuary. Annuity increases are not based on cost of living or other similar factors. For Core annuities, decreases may be applied only to previously granted increases. By law, Core annuities cannot be reduced to an amount below the original, guaranteed amount (the floor) set at retirement. The Core and Variable annuity adjustments granted during recent years are as follows:

<u>Year</u>	<u>Core Fund Adjustment %</u>	<u>Variable Fund Adjustment %</u>
2013	(9.6)	9
2014	4.7	25
2015	2.9	2
2016	0.5	(5)
2017	2.0	4
2018	2.4	17
2019	0.0	(10)
2020	1.7	21
2021	5.1	13
2022	7.4	15

3. Contributions

Required contributions are determined by an annual actuarial valuation in accordance with Chapter 40 of the Wisconsin Statutes. The employee required contribution is one-half of the actuarially determined contribution rate for general category employees, including teachers, Executives and Elected Officials. Starting on January 1, 2016, the Executives and Elected Officials category was merged into the General Employee Category. Required contributions for protective employees are the same rate as general employees. Employers are required to contribute the remained of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement.

For the year ended December 31, 2023, the WRS recognized \$1,288,563 in contributions from the County.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

J. Pension Plan (Continued)

3. Contributions (Continued)

Contribution rates for the reporting period are:

<u>Employee Category</u>	<u>Employee</u>	<u>Employer</u>
General (Including Executives and Elected Officials)	6.80%	6.80%
Protective with Social Security	6.80%	13.20%
Protective without Social Security	6.80%	18.10%

4. Pension Assets, Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2023, the County reported a liability of \$5,205,582 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2022, and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of December 31, 2021 rolled forward to December 31, 2022. No material changes in assumptions or benefit terms occurred between the actuarial valuation date and the measurement date. The County's proportion of the net pension liability was based on the County's share of contributions to the pension plan relative to the contributions of all participating employers. At December 31, 2022, the County's proportion was 0.09826108%, which was a decrease of 0.00097539% from its proportion measured as of December 31, 2021.

For the year ended December 31, 2023, the County recognized pension expense of \$2,659,608.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

J. Pension Plan (Continued)

4. Pension Assets, Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

At December 31, 2023, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences Between Expected and Actual Experience	\$ 8,290,876	\$ 10,892,351
Net Differences Between Projected and Actual Earnings on Pension Plan Investments	8,843,081	-
Changes in Assumptions	1,023,632	-
Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	27,687	6,258
Employer Contributions Subsequent to the Measurement Date	1,288,563	-
Total	<u>\$ 19,473,839</u>	<u>\$ 10,898,609</u>

\$1,288,563 reported as deferred outflows related to pension resulting from the County's contributions subsequent to the measurement date will be recognized as an addition to the net pension asset in the year ended December 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

<u>Year Ended December 31,</u>	<u>Expense</u>
2024	\$ 298,659
2025	1,499,924
2026	1,539,967
2027	3,948,117
Total	<u>\$ 7,286,667</u>

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

J. Pension Plan (Continued)

5. Actuarial Assumptions

The total pension liability in the December 31, 2021 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Valuation Date:	December 31, 2021
Measurement Date of Net Pension Liability:	December 31, 2022
Experience Study:	January 1, 2018 - December 31, 2020 Published November 19, 2021
Actuarial Cost Method:	Entry Age Normal
Asset Valuation Method:	Fair Value
Long-Term Expected Rate of Return:	6.8%
Discount Rate:	6.8%
Salary Increases:	
Wage Inflation	3.0%
Seniority/Merit	0.10% - 5.60%
Mortality	2020 WRS Experience Mortality Table
Postretirement Adjustments*	1.7%*

* No postretirement adjustment is guaranteed. Actual adjustments are based on recognized investment return, actuarial experience and other factors. 1.7% is the assumed annual adjustment based on the investment return assumption and the postretirement discount rate.

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. The Total Pension Liability for December 31, 2022 is based upon a roll-forward of the liability calculated from the December 31, 2021 actuarial valuation.

Long-Term Expected Return on Plan Assets. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

J. Pension Plan (Continued)

5. Actuarial Assumptions (Continued)

	Current Asset Allocation %	Long-Term Expected Nominal Rate of Return %	Long-Term Expected Real Rate of Return %
Core Fund Asset Class:			
Public Equities	48.0 %	7.6 %	5.0 %
Public Fixed Income	25.0	5.3	2.7
Inflation Sensitive	19.0	3.6	1.1
Real Estate	8.0	5.2	2.6
Private Equity/Debt	15.0	9.6	6.9
Cash	(15.0)	N/A	N/A
Total Core Fund	<u>100.0 %</u>	7.4 %	4.8 %
Variable Fund Asset Class:			
U.S. Equities	70.0%	7.2 %	4.6 %
International Equities	30.0%	8.1	5.5
Total Variable Fund	<u>100.0%</u>	7.7 %	5.1 %

New England Pension Consultants Long Term US CPI (Inflation) Forecast: 2.5%

Asset Allocations are managed within established ranges, target percentages may differ from actual monthly allocations

The investment policy used for the Core Fund involves reducing equity exposure by leveraging lower-volatility assets, such as fixed income securities. This results in an asset allocation beyond 100%. Currently, an asset allocation target of 15% policy leverage is used, subject to an allowable range of up to 20%.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

J. Pension Plan (Continued)

5. Actuarial Assumptions (Continued)

Single Discount Rate. A single discount rate of 6.8% was used to measure the total pension liability, for the current and prior year. This single discount rate is based on the expected rate of return on pension plan investments of 6.8% and a municipal bond rate of 4.05% (Source: Fixed-income municipal bonds with 20 years maturity that include only federally tax-exempt municipal bonds as reports in Fidelity Index's "20-year Municipal GO AA Index" as of December 31, 2022. In describing this index, Fidelity notes that the Municipal Curves are constructed using option-adjusted analytics of a diverse population of over 10,000 tax exempt securities.). Because of the unique structure of WRS, the 6.8% expected rate of return implies that a dividend of approximately 1.7% will always be paid. For purposes of the single discount rate, it was assumed that the dividend would always be paid. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments (including expected dividends) of current plan members. Therefore, the municipal bond rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the County's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate. The following presents the County's proportionate share of the net pension liability (asset) calculated using the discount rate of 6.80%, as well as what the County's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.80%) or 1-percentage-point higher (7.80%) than the current rate:

	1% Decrease to Discount Rate (5.80%)	Current Discount Rate (6.80%)	1% Increase to Discount Rate (7.80%)
County's Proportionate Share of the Net Pension Liability (Asset)	\$ 17,274,679	\$ 5,205,582	\$ (3,098,182)

6. Payables to the Pension Plan

At December 31, 2023, the County reported a payable of \$190,168 for the outstanding amount of contributions to the pension plan for the year ended December 31, 2023.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

K. Other Postemployment Benefits

The County reports OPEB related balances at December 31, 2023 as summarized below:

	OPEB Liability	Deferred Outflows of Resources	Deferred Inflows of Resources	OPEB Expense
Single-Employer Defined OPEB Plan	\$ 1,470,433	\$ 317,171	\$ 701,919	\$ 163,152
Local Retiree Life Insurance Fund (LRLIF)	930,099	354,156	697,150	76,172
Total OPEB Liability	<u>\$ 2,400,532</u>	<u>\$ 671,327</u>	<u>\$ 1,399,069</u>	<u>\$ 239,324</u>

Single-Employer Defined Postemployment Benefit Plan

1. Plan Description

The County provides health care insurance coverage for any employee who is eligible for a WRS annuity. The health care insurance coverage continues until the retiree terminates coverage. The retired employee contributes 100% of the premium. There are 225 active and 17 retired employees in the plan as of December 31, 2022. There are no plan assets that have been accumulated in a trust.

2. Funding Policy

The County currently does not have a formal funding policy. Payments under the plan are being made on a pay-as-you-go basis. Retiree payments are made directly to the insurance company by the retirees.

3. Total OPEB Liability

The County's Total OPEB Liability was measured as of December 31, 2022, and the total OPEB liability used to calculate the Total OPEB Liability was determined by an actuarial valuation as of December 31, 2022.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

K. Other Postemployment Benefits (Continued)

Single-Employer Defined Postemployment Benefit Plan (Continued)

4. Actuarial Assumptions

The total OPEB liability in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Valuation Date:	December 31, 2022
Measurement Date:	December 31, 2022
Actuarial Cost Method:	Entry Age Normal - Level % of Salary
Salary Increases:	
Inflation	2.50%
Seniority/Merit	0.1%-3.5%
Discount Rate:	4.25%
Healthcare Cost Trend Rates:	7.00% decreasing by 0.10% per year down to 4.50%, and level thereafter
Average of Expected Remaining Service Lives:	9 years

Mortality rates are the same as those used on the Wisconsin 2020 Mortality table.

The actuarial assumptions used in the December 31, 2022 valuation were based on the "Wisconsin Retirement System 2018-2020 Experience Study" conducted in 2021.

Discount Rate

The discount rate was valued at 4.25% as opposed to a discount rate of 2.00% in the prior year, which is based on the S&P Municipal Bond 20 Year High Grade Index as of the week of the measurement date. No assets have been accumulated in an irrevocable trust, so the Bond Buyer GO 20-year Bond Index has been applied to all periods.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

K. Other Postemployment Benefits (Continued)

Single-Employer Defined Postemployment Benefit Plan (Continued)

5. Changes in the Total OPEB Liability

	Increase (Decrease) Total OPEB Liability (a)
Balance at January 1, 2023	\$ 2,000,734
Changes for the Year:	
Service Cost	149,602
Interest	45,357
Changes of Benefit Terms	-
Differences Between Expected and Actual Experience	(228,275)
Changes in Assumptions or Other Input	(377,684)
Benefit Payments	(119,301)
Net Changes	(530,301)
Balance at December 31, 2023	<u>\$ 1,470,433</u>

6. Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the Total OPEB Liability of the County, as well as what the County's Total OPEB Liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.25%) or 1-percentage-point higher (5.25%) than the current rate:

	1% Decrease to Discount Rate (3.25%)	Current Discount Rate (4.25%)	1% Increase to Discount Rate (5.25%)
Total OPEB Liability	\$ 1,579,725	\$ 1,470,433	\$ 1,368,828

7. Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the Total OPEB Liability of the County, as well as what the County's Total OPEB Liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease (6.0% decreasing to 3.5%)	Healthcare Cost Trend Rates (7.0% decreasing to 4.5%)	1% Increase (8.0% decreasing to 5.5%)
Total OPEB Liability	\$ 1,329,713	\$ 1,470,433	\$ 1,635,114

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

K. Other Postemployment Benefits (Continued)

Single-Employer Defined Postemployment Benefit Plan (Continued)

8. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended December 31, 2023, the County recognized OPEB expense of \$163,152.

At December 31, 2023, the County reported deferred outflows and inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences Between Expected and Actual Experience	\$ -	\$ 366,200
Changes in Assumptions	227,537	335,719
County Contributions Subsequent to the Measurement Date	89,634	-
Total	<u>\$ 317,171</u>	<u>\$ 701,919</u>

\$89,634 reported as deferred outflow related to OPEB resulting from the County's contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended December 31, 2024. Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in other postemployment benefits expense as follows:

<u>Year Ended December 31.</u>	<u>Expense</u>
2024	\$ (31,807)
2025	(31,807)
2026	(31,807)
2027	(70,127)
2028	(87,697)
Thereafter	(221,137)
Total	<u>\$ (474,382)</u>

9. Payable to the OPEB Plan

At December 31, 2023, the County reported no outstanding contribution to the Plan required for the year ended December 31, 2023.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

K. Other Postemployment Benefits (Continued)

Local Retiree Life Insurance Fund

1. Plan Description

The Local Retiree Life Insurance Fund (LRLIF) is a multiple-employer defined benefit OPEB plan. LRLIF benefits and other plan provisions are established by Chapter 40 of the Wisconsin Statutes. The Wisconsin Department of Employee Trust Funds (ETF) and the Group Insurance Board have statutory authority for program administration and oversight. The plan provides postemployment life insurance benefits for all eligible members.

ETF issues a standalone Annual Comprehensive Financial Report which can be found at <http://etf.wi.gov/about-etf/reports-and-studies/financial-reports-and-statements>.

Additionally, ETF issued a standalone Annual Comprehensive Financial Report, which can also be found using the link above.

2. Benefits Provided

The LRLIF plan provides fully paid up life insurance benefits for post-age 64 retired employees and pre-65 retirees who pay for their coverage.

Contributions

The Group Insurance Board approves contribution rates annually, based on recommendations from the insurance carrier. Recommended rates are based on an annual valuation, taking into consideration an estimate of the present value of future benefits and the present value of future contributions. A portion of employer contributions made during a member's working lifetime funds a postretirement benefit.

Employers are required to pay the following contributions based on member contributions for active members to provide them with Basic Coverage after age 65. There are no employer contributions required for pre-age 65 annuitant coverage. If a member retires prior to age 65, they must continue paying the member premiums until age 65 in order to be eligible for the benefit after age 65.

Contribution rates as of December 31, 2023 are:

<u>Coverage Type</u>	<u>Employer Contribution</u>
50% Postretirement Coverage	40% of Member Contribution
25% Postretirement Coverage	20% of Member Contribution

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

K. Other Postemployment Benefits (Continued)

Local Retiree Life Insurance Fund (Continued)

2. Benefits Provided (Continued)

Member contributions are based upon nine age bands through age 69 and an additional eight age bands for those age 70 and over. Participating members must pay monthly contribution rates per \$1,000 of coverage until the age of 65 (age 70 if active). The member contribution rates in effect for the year ended December 31, 2022 are listed below:

Life Insurance Member Contribution Rates* For the Year Ended December 31, 2022		
Attained Age	Basic	Supplemental
Under 30	\$0.05	\$0.05
30-34	0.06	0.06
35-39	0.07	0.07
40-44	0.08	0.08
45-49	0.12	0.12
50-54	0.22	0.22
55-59	0.39	0.39
60-64	0.49	0.49
65-69	0.57	0.57

* Disabled members under age 70 receive a waiver-of-premium benefit.

During the reporting period, the LRLIF recognized \$4,897 in contributions from the employer.

3. OPEB Liabilities, OPEB Expense (Revenue) and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At December 31, 2023, the County reported a liability of \$930,099 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of December 31, 2022, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of January 1, 2022 rolled forward to December 31, 2022. No material changes in assumptions or benefits terms occurred between the actuarial valuation date and the measurement date. The County's proportion of the net OPEB liability was based on the County's share of contributions to the OPEB plan relative to the contributions of all participating employers. At December 31, 2022, the County's proportion was 0.24410900%, which was a decrease of 0.00588400% from its proportion measured as of December 31, 2021.

For the year ended December 31, 2023, the County recognized OPEB expense of \$76,172.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

K. Other Postemployment Benefits (Continued)

Local Retiree Life Insurance Fund (Continued)

3. OPEB Liabilities, OPEB Expense (Revenue) and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)

At December 31, 2023, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences Between Expected and Actual Experience	\$ -	\$ 91,017
Net Differences Between Projected and Actual Earnings on OPEB Plan Investments	17,451	-
Changes in Assumptions	334,133	549,057
Changes in Proportion and Differences Between Employer Contributions and Proportionate Share of Contributions	2,572	57,076
Total	<u>\$ 354,156</u>	<u>\$ 697,150</u>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ended December 31,</u>	<u>Expense</u>
2024	\$ (35,859)
2025	(39,479)
2026	(20,141)
2027	(62,636)
2028	(97,136)
Thereafter	(87,743)
Total	<u>\$ (342,994)</u>

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

K. Other Postemployment Benefits (Continued)

Local Retiree Life Insurance Fund (Continued)

4. Actuarial Assumptions

The total OPEB liability in the January 1, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Valuation Date:	January 1, 2022
Measurement Date of Net OPEB Liability (Asset):	December 31, 2022
Experience Study:	January 1, 2018 - December 31, 2020 Published November 19, 2021
Actuarial Cost Method:	Entry Age Normal
20 Year Tax-Exempt Municipal Bond Yield*:	3.72%
Long-Term Expected Rate of Return:	4.25%
Discount Rate:	3.76%
Salary Increases:	
Wage Inflation	3.00%
Seniority/Merit	0.1% - 5.6%
Mortality:	2020 WRS Experience Mortality Table
* Based on the Bond Buyers GO Index	

Actuarial assumptions are based upon an experience study conducted in 2021 that covered a three-year period from January 1, 2018 to December 31, 2020. The total OPEB liability for December 31, 2022 is based upon a roll-forward of the liability calculated from the January 1, 2022 actuarial valuation.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

K. Other Postemployment Benefits (Continued)

Local Retiree Life Insurance Fund (Continued)

4. Actuarial Assumptions (Continued)

Long-Term Expected Return on Plan Assets. The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. Investments for the LRLIF are held with Securian, the insurance carrier. Interest is calculated and credited to the LRLIF based on the rate of return for a segment of the insurance carriers' general fund, specifically 10-year A- Bonds (as a proxy, and not tied to any specific investments). The overall aggregate interest rate is calculated using a tiered approach based on the year the funds were originally invested and the rate of return for that year. Investment interest is credited based on the aggregate rate of return and assets are not adjusted to fair market value. Furthermore, the insurance carrier guarantees the principal amounts of the reserves, including all interest previously credited thereto. The target allocation and expected return are summarized in the following table:

Asset Class	Index	Target Allocation	Long-Term Expected Geometric Real Rate of Return %
U.S. Intermediate Credit Bonds	Bloomberg U.S. Interim Credit	50 %	2.45 %
U.S. Mortgages	Bloomberg U.S.	50	2.83
Inflation			2.30
Long-Term Expected Rate of Return			4.25

The long-term expected rate of return remained unchanged from the prior year at 4.25%. The long-term expected rate of return is determined by adding expected inflation to expected long-term real returns and reflecting expected volatility and correlation. The expected inflation rate remained unchanged from the prior year at 2.30%.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

K. Other Postemployment Benefits (Continued)

Local Retiree Life Insurance Fund (Continued)

4. Actuarial Assumptions (Continued)

Single Discount Rate. A single discount rate of 3.76% was used to measure the total OPEB liability for the current year, as opposed to a discount rate of 2.17% for the prior year. The significant change in discount rate was primarily caused by the increase in the municipal bond rate from 2.06% as of December 31, 2021 to 3.72% as of December 31, 2022. The Plan's fiduciary net position was projected to be insufficient to make all projected future benefit payments of current active and inactive members. Therefore, the discount rate for calculating the Total OPEB Liability is equal to the single equivalent rate that results in the same actuarial present value as the long-term expected rate of return applied to benefit payments, to the extent that the plan's fiduciary net position is projected to be sufficient to make projected benefit payments, and the municipal bond rate applied to benefit payment to the extent that the plan's fiduciary net position is projected to be insufficient. The plan's fiduciary net position was projected to be available to make projected future benefit payments of current plan members through December 31, 2036.

The projection of cash flows used to determine the single discount rate assumed that employer contributions will be made according to the current employer contribution schedule and that contributions are made by plan members retiring prior to 65.

Sensitivity of the County's Proportionate Share of Net OPEB Liability (Asset) to Changes in the Discount Rate. The following presents the County's proportionate share of the net OPEB liability (asset) calculated using the discount rate of 3.76%, as well as what the County's proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (2.76%) or 1-percentage-point higher (4.76%) than the current rate:

	1% Decrease to Discount Rate (2.76%)	Current Discount Rate (3.76%)	1% Increase to Discount Rate (4.76%)
County's Proportionate Share of the Net OPEB Liability (Asset)	\$ 1,267,974	\$ 930,099	\$ 671,005

5. Payable to the OPEB Plan

The County reported no outstanding contribution to the Plan required for the year ended December 31, 2023.

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

L. Fund Equity

Nonspendable Fund Balance

In the fund financial statements, portions of the governmental fund balances are amounts that cannot be spent because they are either 1) not in spendable form or 2) legally or contractually required to be maintained intact. At December 31, 2023, nonspendable fund balance was as follows:

General Fund:

Nonspendable:

Prepaid Items	\$ 37,436
Delinquent Property Taxes	<u>1,432,944</u>
Total General Fund Nonspendable	
Fund Balance	1,470,380

Special Revenue Funds:

Nonspendable:

Human Services Prepaid Items	<u>3,158</u>
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Total Nonspendable Fund Balance	<u><u>\$ 1,473,538</u></u>
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Restricted Fund Balance

In the fund financial statements, portions of governmental fund balances are not available for appropriation or are legally restricted for use for a specific purpose. At December 31, 2023, restricted fund balance was as follows:

General Fund:

Restricted for:

Donations and Grants	\$ 637,480
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Debt Service Fund:

Restricted for:

Debt Service	16,520
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Special Revenue Funds

Restricted for:

County Roads and Bridges Grants	47,569
Human Services Donations	94,921
Opioid Settlement	<u>209,151</u>

Total Restricted Fund Balance	<u><u>\$ 1,005,641</u></u>
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**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

L. Fund Equity (Continued)

Committed Fund Balance

Portions of governmental fund balances are committed by board action. At December 31, 2023, fund balance was committed as follows:

General Fund:	
Debt Reduction	<u>\$ 2,000,000</u>
Special Revenue Funds:	
Human Services	4,978,986
County Road and Bridges	1,177,464
American Rescue Plan Act	384,079
County Sales Tax	4,837,563
Section 125 and HRA Plans	99,906
Dog Licenses	24,378
Commission on Aging Transportation	56,679
Jail Canteen	28,856
Total	<u><u>\$ 13,587,911</u></u>

Assigned Fund Balance

Portions of governmental fund balances have been assigned to represent tentative management plans that are subject to change. At December 31, 2023, fund balance was assigned as follows:

General Fund:	
Assigned for Subsequent Year's Expenditures:	
County Board	\$ 9,045
Clerk of Courts	20,633
Technology Services	40,980
UW-Extension	12,225
LIS	398,297
Land Conservation	281,792
Forestry/Parks	292,554
Law Enforcement	13,722
Emergency Management	10,324
Total	<u><u>\$ 1,079,572</u></u>

**OCONTO COUNTY, WISCONSIN
NOTES TO BASIC FINANCIAL STATEMENTS
DECEMBER 31, 2023**

NOTE 3 DETAILED NOTES ON ALL FUNDS (CONTINUED)

L. Fund Equity (Continued)

Minimum General Fund Balance Policy

The County has also adopted a policy that general fund balance be maintained for cash flow, working capital, and contingency purposes. The minimum fund balance amount is as follows:

Working Capital	\$ 5,000,000
Contingencies	2,500,000
Minimum Fund Balance Amount	<u>\$ 7,500,000</u>

The County's unassigned general fund balance of \$14,480,188 is above the minimum fund balance amount.

NOTE 4 OTHER INFORMATION

A. Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the government carries commercial insurance. The County completes an annual review of its insurance coverage to ensure adequate coverage. Settled claims have not exceeded coverage amounts in any of the last three fiscal years.

B. Contingencies

The County participates in a number of federal and state assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. An audit under the Uniform Guidance has been conducted but final acceptance is still pending. Accordingly, the County's compliance with applicable grant requirements will be established at some future date. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the County expects such amounts, if any, to be immaterial.

From time to time, the County is party to other various pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management and the Corporation Counsel that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the County's financial position or results of operations.

REQUIRED SUPPLEMENTARY INFORMATION

**OCONTO COUNTY, WISCONSIN
SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET)
WISCONSIN RETIREMENT SYSTEM
LAST 10 FISCAL YEARS**

Fiscal Year Ending	Proportion of the Net Pension Liability (Asset)	Proportionate Share of the Net Pension Liability (Asset)	Covered Payroll (plan year)	Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability (Asset)
12/31/14	0.09965168%	\$ (2,447,718)	\$ 13,033,210	18.78%	102.74%
12/31/15	0.09958124%	1,625,237	13,416,045	12.11%	98.20%
12/31/16	0.09849784%	811,857	12,938,351	6.27%	99.12%
12/31/17	0.09818886%	(2,915,343)	13,512,094	21.58%	102.93%
12/31/18	0.09786965%	3,481,896	14,042,544	24.80%	96.45%
12/31/19	0.09970891%	(3,215,069)	14,751,839	21.79%	102.96%
12/31/20	0.10020825%	(6,256,140)	14,928,235	41.91%	105.26%
12/31/21	0.09923647%	(7,998,642)	14,953,694	53.49%	106.02%
12/31/22	0.09826108%	5,205,582	15,546,089	33.48%	95.72%

**SCHEDULE OF CONTRIBUTIONS
WISCONSIN RETIREMENT SYSTEM
LAST 10 FISCAL YEARS**

Fiscal Year Ending	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered Payroll (fiscal year)	Contributions as a Percentage of Covered-Employee Payroll
12/31/15	\$ 970,605	\$ 970,605	\$ -	\$ 13,416,045	7.23%
12/31/16	969,308	969,308	-	12,938,351	7.49%
12/31/17	1,001,961	1,001,961	-	13,512,094	7.42%
12/31/18	1,046,009	1,046,009	-	14,042,544	7.45%
12/31/19	977,412	977,412	-	14,751,839	6.63%
12/31/20	1,145,738	1,145,738	-	14,928,235	7.67%
12/31/21	1,141,295	1,141,295	-	14,953,694	7.63%
12/31/22	1,151,348	1,151,348	-	15,546,089	7.41%
12/31/23	1,304,248	1,304,248	-	16,382,008	7.96%

See accompanying Notes to Required Supplementary Information.

OCONTO COUNTY, WISCONSIN
SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS
LAST 10 FISCAL YEARS *

	2023	2022	2021	2020	2019	2018
Total OPEB Liability:						
Service Cost	\$ 149,602	\$ 140,466	\$ 130,871	\$ 127,381	\$ 80,014	\$ 73,117
Interest	45,357	42,996	56,753	80,076	54,270	58,513
Changes of Benefit Terms	-	-	-	-	-	-
Economic/Demographic Gains or Losses	(228,275)	-	(242,291)	-	(4,596)	-
Change of Assumptions	(377,684)	33,392	3,141	105,713	349,415	28,809
Benefit Payments	(119,301)	(113,627)	(113,628)	(150,883)	(151,397)	(124,011)
Net Change in Total OPEB Liability	(530,301)	103,227	(165,154)	162,287	327,706	36,428
Total OPEB Liability - Beginning	2,000,734	1,897,507	2,062,661	1,900,374	1,572,668	1,536,240
Total OPEB Liability - Ending	<u>\$ 1,470,433</u>	<u>\$ 2,000,734</u>	<u>\$ 1,897,507</u>	<u>\$ 2,062,661</u>	<u>\$ 1,900,374</u>	<u>\$ 1,572,668</u>
Covered-Employee Payroll	\$ 16,382,008	\$ 14,961,415	\$ 14,961,415	\$ 14,928,235	\$ 14,751,839	\$ 14,110,817
County's Total OPEB Liability as a Percentage of Covered-Employee Payroll	8.98%	13.37%	12.68%	13.82%	12.88%	11.15%

* The amounts presented for each fiscal year were determined as of the current fiscal year end. Amounts for prior years were not available.

OCONTO COUNTY, WISCONSIN
SCHEDULE OF PROPORTIONATE SHARE OF THE NET OPEB LIABILITY (ASSET)
LOCAL RETIREE LIFE INSURANCE FUND
LAST 10 MEASUREMENT PERIODS

Plan Fiscal Year Ending	Proportion of the Net OPEB Liability (Asset)	Proportionate Share of the Net OPEB Liability (Asset)	Covered-Employee Payroll	Proportionate Share of the Net OPEB Liability (Asset) as a Percentage of Covered-Employee Payroll	Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability (Asset)
12/31/17	0.26154400%	\$ 786,876	\$ 13,512,094	5.82%	44.81%
12/31/18	0.26011400%	671,182	14,110,817	4.76%	48.69%
12/31/19	0.25402000%	1,081,667	14,751,839	7.33%	37.58%
12/31/20	0.25539200%	1,405,193	13,008,000	10.80%	31.36%
12/31/21	0.24999300%	1,477,863	13,152,000	11.23%	29.57%
12/31/22	0.24410900%	930,099	15,491,086	7.65%	38.81%

SCHEDULE OF CONTRIBUTIONS
LOCAL RETIREE LIFE INSURANCE FUND
LAST 10 MEASUREMENT PERIODS

Fiscal Year Ending	Contractually Required Contributions	Contributions in Relation to the Contractually Required Contributions	Contribution Deficiency (Excess)	Covered-Employee Payroll	Contributions as a Percentage of Covered-Employee Payroll
12/31/18	\$ 5,000	\$ 5,000	\$ -	\$ 14,110,817	0.04%
12/31/19	5,011	5,011	-	14,751,839	0.03%
12/31/20	5,091	5,091	-	13,008,000	0.04%
12/31/21	5,001	5,001	-	13,152,000	0.04%
12/31/22	5,116	5,116	-	15,491,086	0.03%
12/31/23	4,897	4,897	-	16,324,792	0.03%

See accompanying Notes to Required Supplementary Information.

**OCONTO COUNTY, WISCONSIN
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
DECEMBER 31, 2023**

NOTE 1 WISCONSIN RETIREMENT SYSTEM (WRS)

Change of Benefit Terms: There were no changes of benefit terms for any participating employer in the WRS.

Changes of Assumptions:

Based on a three-year experience study conducted in 2021 covering January 1, 2018 through December 31, 2020, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-end December 31, 2021, including the following:

- Lowering the long-term expected rate of return from 7.0% to 6.8%
- Lowering the discount rate from 7.0% to 6.8%
- Lowering the price inflation rate from 2.5% to 2.4%
- Lowering the post-retirement adjustments from 1.9% to 1.7%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table.

Based on a three-year experience study conducted in 2018 covering January 1, 2015 through December 31, 2017, the ETF Board adopted assumption changes that were used to measure the total pension liability beginning with the year-end December 31, 2018, including the following:

- Lowering the long-term expected rate of return from 7.2% to 7.0%
- Lowering the discount rate from 7.2% to 7.0%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.7% to 2.5%
- Lowering the post-retirement adjustments from 2.1% to 1.9%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table.

The amounts reported for each fiscal year were determined as of the calendar year-end that occurred within the prior fiscal year. The County is required to present the last ten fiscal years of data; however accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

**OCONTO COUNTY, WISCONSIN
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
DECEMBER 31, 2023**

NOTE 2 OTHER POSTEMPLOYMENT BENEFIT PLANS

Single Employer Health Benefit Plan

The data presented in the Schedule of Changes in Total OPEB Liability and Related Ratios was taken from the reports issued by the actuary.

Changes of Benefit Terms. There were no changes of benefit terms.

Changes of Assumptions. There were no significant changes in assumptions, except for the discount rate used increased from 2.00% to 4.25% from prior year.

There are no plan assets that have been accumulated in a trust.

Local Retiree Life Insurance Fund (LRLIF)

Change of Benefit Terms: There were no recent changes in benefit terms.

Assumptions: The State of Wisconsin Employee Trust Fund Board adopted economic and demographic assumption changes based on a three-year experience study performed for the Wisconsin Retirement System. These assumptions are used in the actuarial valuations of OPEB liabilities (assets) for the retiree life insurance programs and are summarized below.

The assumption changes that were used to measure the December 31, 2021 total OPEB liabilities, including the following:

- Lowering the price inflation rate from 2.5% to 2.4%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2018 Mortality Table to the 2020 WRS Experience Mortality Table.

The assumption changes that were used to measure the December 31, 2018 total OEPB liabilities, including the following:

- Lowering the long-term expected rate of return from 5.00% to 4.25%
- Lowering the wage inflation rate from 3.2% to 3.0%
- Lowering the price inflation rate from 2.7% to 2.5%
- Mortality assumptions were changed to reflect updated trends by transitioning from the Wisconsin 2012 Mortality Table to the Wisconsin 2018 Mortality Table.

The amounts reported for each fiscal year were determined as of the prior fiscal year-end. The County is required to present the last ten fiscal years of data; however accounting standards allow the presentation of as many years as are available until ten fiscal years are presented.

COMBINING AND INDIVIDUAL FUND FINANCIAL INFORMATION

**OCONTO COUNTY, WISCONSIN
GENERAL FUND
DETAILED COMPARISON OF BUDGETED AND ACTUAL REVENUES
YEAR ENDED DECEMBER 31, 2023**

	Budget		Actual	Variance Final Budget - Positive (Negative)
	Original	Final		
TAXES				
General Property	\$ 12,570,023	\$ 12,570,023	\$ 12,570,023	\$ -
Forest Crop Tax (County Share)	82	82	82	-
Managed Forest Lands	110,000	110,000	89,685	(20,315)
Agriculture Use Value Penalties	20,000	20,000	9,363	(10,637)
Interest on Delinquent Taxes	500,000	500,000	423,710	(76,290)
Real Estate Transfer Fees	130,000	130,000	139,443	9,443
State Sales Tax Retained	150	150	151	1
Total Taxes	13,330,255	13,330,255	13,232,457	(97,798)
INTERGOVERNMENTAL				
Federal:				
COPS Anti-Heroin	2,500	2,500	13,516	11,016
Fish and Wildlife	5,500	5,500	3,639	(1,861)
Federal Reimbursement	2,000	2,000	516	(1,484)
State:				
State Shared Taxes	713,493	713,493	753,318	39,825
Exempt Computer Aid	69,598	69,598	69,710	112
Circuit Court Support	155,000	155,000	147,068	(7,932)
Guardian Ad Litem Support	45,000	45,000	45,831	831
Interpreter Fees	6,000	6,000	1,150	(4,850)
Victim Witness Program	30,000	30,000	41,088	11,088
Forest Crop and MFL	25,000	25,000	24,206	(794)
IV-D Child Support Program	434,755	434,755	438,206	3,451
Commission on Aging	97,770	97,770	97,770	-
Veterans Service Officer Grant	11,000	11,000	11,000	-
Land Records	19,184	19,184	19,384	200
WLIP Strategic initiative	50,000	50,000	70,000	20,000
S/A Lake Study Grant 1 and 2	128,576	128,576	13,745	(114,831)
Land Conservation	364,013	364,013	345,265	(18,748)
Wildlife Damage	56,087	56,087	5,483	(50,604)
Lake Protection Grant	-	-	25,109	25,109
Snowmobile Trails	194,100	20,000	-	(20,000)
ATV Trails	229,755	205,810	227,962	22,152
Recreation Trail Aids	-	3,600	3,600	-
Conservation	22,509	22,509	19,818	(2,691)
Forest Roads	13,099	13,099	12,924	(175)
Forestry Administration	66,973	66,973	66,731	(242)
Snowmobile Patrol	20,000	467,644	313,865	(153,779)
Water Patrol	11,500	11,500	9,202	(2,298)
Police Training	37,200	37,200	32,635	(4,565)
Tribal Law Enforcement	25,000	25,000	26,089	1,089
Sheriff - DNA Sample Reimbursement	47,500	47,500	76,264	28,764
Emergency Government - SARA	12,042	12,042	12,215	173
Emergency Government	66,507	66,507	51,842	(14,665)
Other:				
Brown CO Drug Disposal	-	-	908	908
Miscellaneous	47,560	190,056	149,262	(40,794)
Total Intergovernmental	3,026,286	3,421,981	3,129,321	(292,660)

**OCONTO COUNTY, WISCONSIN
GENERAL FUND
DETAILED COMPARISON OF BUDGETED AND ACTUAL REVENUES (CONTINUED)
YEAR ENDED DECEMBER 31, 2023**

	Budget			Variance
	Original	Final	Actual	Final Budget - Positive (Negative)
LICENSES AND PERMITS				
County Clerk - Marriage Licenses	\$ 5,000	\$ 5,000	\$ 5,400	\$ 400
Zoning Fees and Permits:				
Land Use Permits	131,000	131,000	152,332	21,332
Land Divisions - Zoning Share	35,500	35,500	39,201	3,701
Rezone Hearings	22,000	22,000	19,525	(2,475)
Board of Adjust Hearings	28,000	28,000	36,005	8,005
Private Sewage Permits	119,500	119,500	89,785	(29,715)
Ag Waste	1,900	1,900	1,425	(475)
Occupational Drivers License	40	40	-	(40)
Total Licenses and Permits	342,940	342,940	343,673	733
FINES AND FORFEITS				
County Ordinance	80,000	80,000	76,880	(3,120)
County Share-State Fines and Forfeits	60,000	60,000	45,905	(14,095)
Total Fines and Forfeits	140,000	140,000	122,785	(17,215)
PUBLIC CHARGES FOR SERVICES				
Clerk of Court Fees	165,000	165,000	144,936	(20,064)
Family Court Commissioner Charges	900	900	10	(890)
Volunteers in Probation	83,000	83,000	87,667	4,667
Family Mediation Fees	16,000	16,000	23,509	7,509
Register in Probate Fees	13,200	13,200	12,568	(632)
District Attorney - Copier and Service Fees	7,000	7,000	5,978	(1,022)
Crime Prev Fund Brd Surcharge	3,700	3,700	3,500	(200)
LWR Copy Fees	1,700	1,700	1,041	(659)
Register of Deeds Fees	265,000	265,000	198,760	(66,240)
4-H Outreach	-	-	895	895
Agriculture Program	-	-	191	191
Non-Metallic Mining Fees	27,500	27,500	28,710	1,210
Non-Metallic Reclaim Review Fees	500	500	3,000	2,500
Sale of Platbooks	3,750	3,750	2,900	(850)
Sale of Real Estate Listings	1,420	1,420	843	(577)
Land Records Modernization	60,000	60,000	41,772	(18,228)
Public Access Fees (Land Records)	18,000	18,000	13,924	(4,076)
Sale of GIS Maps	300	300	479	179
County Parks - Chute Pond	215,650	215,650	192,106	(23,544)
County Parks - North Shore	116,500	116,500	124,728	8,228
Boat Landing Fees	62,300	62,300	96,180	33,880
Shooting Range Fees	14,500	14,500	20,189	5,689
County Forest (Including Timber Sales)	657,000	682,000	801,158	119,158
Sheriff Fees:				
Paper Service	28,000	28,000	20,387	(7,613)
Restitution	1,000	1,000	2,301	1,301
SSA Incentives	5,000	5,000	1,600	(3,400)
Sale of Accident Reports	1,600	1,600	1,211	(389)
Law Enforcement Fees - Special Deputy	32,200	32,200	45,093	12,893
Board of Prisoners - Huber	20,000	20,000	31,958	11,958
Board of Prisoners Charges:				
Booking Fees	6,000	6,000	3,803	(2,197)
Medical and Miscellaneous	1,100	1,100	1,795	695
Prescription Medical	1,500	1,500	2,421	921
Pay to Stay	40,000	40,000	22,462	(17,538)
GPS Bracelet	15,000	15,000	10,780	(4,220)
Transport Fees	600	600	650	50
Miscellaneous	3,050	3,050	6,022	2,972
Total Public Charges for Services	1,887,970	1,912,970	1,955,527	42,557

**OCONTO COUNTY, WISCONSIN
GENERAL FUND
DETAILED COMPARISON OF BUDGETED AND ACTUAL REVENUES (CONTINUED)
YEAR ENDED DECEMBER 31, 2023**

	Budget			Variance Final Budget - Positive (Negative)
	Original	Final	Actual	
INTERGOVERNMENTAL CHARGES FOR SERVICES				
Charges to Other Local Governments:				
Election Supplies to Local Governments	\$ 26,300	\$ 26,300	\$ 31,698	\$ 5,398
Technology Svcs Charges to Local Gov'ts	17,500	17,500	22,780	5,280
LIS Charges to Municipalities - Postage	294	294	126	(168)
Spillman Local Gvt Chgs	1,000	1,000	1,215	215
Little Suamico/Chase	112,488	182,488	182,488	-
Board of Prisoners - Other Governments	160,000	160,000	291,050	131,050
Board of Prisoners - Municipal Bookings	500	500	1,024	524
Surveyor Charges	22,000	22,000	11,070	(10,930)
Charges to County Departments:				
Corporation Counsel Charge - Child Support	50,522	50,522	39,847	(10,675)
Technical Service Charges to Depts	45,180	45,180	48,481	3,301
Recreational Officer Charges to Forestry	92,273	92,273	93,597	1,324
Sheriff Microwave Rent to Highway	2,400	2,400	2,400	-
Indirect Costs Allocations	10,236	10,236	10,985	749
Total Intergovernmental Charges Services	540,693	610,693	736,761	126,068
MISCELLANEOUS				
Interest:				
General Investments	360,000	360,000	2,021,295	1,661,295
Property Sales:				
Sale of Law Enforcement Squads	51,000	51,000	26,230	(24,770)
Sale of Law Enforcement Items	2,000	2,000	430	(1,570)
Gain on Sale of Tax Deeds	60,000	60,000	5,250	(54,750)
Insurance Premium Refunds/Dividends	-	-	35,593	35,593
Insurance Recoveries - Law Enforcement	5,000	5,000	3,686	(1,314)
Miscellaneous	76,500	76,500	95,422	18,922
Other	3,000	3,000	93,442	90,442
Donations:				
Veterans Service Drivers Mileage	200	200	372	172
K-9	25,000	25,000	29,833	4,833
Tower Rent	9,000	9,000	9,000	-
Total Miscellaneous	591,700	591,700	2,320,553	1,728,853
Total Revenues	<u>\$ 19,859,844</u>	<u>\$ 20,350,539</u>	<u>\$ 21,841,077</u>	<u>\$ 1,490,538</u>

**OCONTO COUNTY, WISCONSIN
GENERAL FUND
DETAILED COMPARISON OF BUDGETED AND ACTUAL EXPENDITURES
YEAR ENDED DECEMBER 31, 2023**

	Budget		Actual	Variance Final Budget - Positive (Negative)
	Original	Final		
GENERAL GOVERNMENT				
Legislative:				
County Board and Committees	\$ 234,723	\$ 249,018	\$ 186,760	\$ 62,258
Judicial:				
Clerk Of Courts	778,876	802,638	852,396	(49,758)
Circuit Court Brand I and II	75,566	77,289	80,957	(3,668)
Register in Probate	-	-	6,576	(6,576)
Family Court Commissioner	249,580	250,670	245,823	4,847
Medical Examiner	120,000	120,000	98,325	21,675
Legal:				
District Attorney	230,565	233,926	228,536	5,390
Victim Witness Program	89,520	90,610	86,992	3,618
Corporation Counsel	210,007	211,708	208,021	3,687
General Administration:				
Administrative - Coordinator	188,909	191,277	185,411	5,866
County Clerk	225,904	228,768	225,534	3,234
Elections	62,886	62,886	55,090	7,796
Technology Information Services	1,298,284	1,310,136	1,029,334	280,802
Platbooks	-	55,391	-	55,391
Financial Administration:				
Accounting:				
Finance Department	243,790	245,068	240,822	4,246
Independent Auditing	39,600	39,600	29,861	9,739
Special Accounting and Reporting	11,110	11,110	11,110	-
Treasury:				
County Treasurer	220,700	223,256	205,719	17,537
Assessment of Property:				
Property Tax Listing	411,274	451,295	366,590	84,705
Tax Deeds	23,020	23,020	5,416	17,604
Risk and Property Management:				
Safety/Risk Manager	10,000	10,000	8,358	1,642
General Buildings and Plant:				
Courthouse Property and Maintenance	1,195,057	1,196,643	947,109	249,534
Property Records and Control:				
Register of Deeds	264,660	272,399	272,966	(567)
Physical Address Program	37,854	37,854	31,682	6,172
Land Records Modernization	181,131	482,008	159,566	322,442
Uncollectable Taxes and Assessments:				
Uncollectable Personal Property Taxes	350	350	496	(146)
Non-Departmental Insurance:				
Property and Liability Insurance	156,100	156,100	(4,440)	160,540
Other General Government:				
Other General	990,874	671,992	264,817	407,175
Total General Government	7,550,340	7,705,012	6,029,827	1,675,185

**OCONTO COUNTY, WISCONSIN
GENERAL FUND
DETAILED COMPARISON OF BUDGETED AND ACTUAL EXPENDITURES (CONTINUED)
DECEMBER 31, 2023**

	Budget		Actual	Variance Final Budget - Positive (Negative)
	Original	Final		
PUBLIC SAFETY				
Law Enforcement:				
Sheriff	\$ 8,187,208	\$ 8,336,841	\$ 8,167,539	\$ 169,302
K-9 Program	25,000	104,071	34,828	69,243
Tribal Enforcement	24,000	24,000	14,090	9,910
Nicolet Forest Patrol	18,500	85,345	80,615	4,730
Recreation Enforcement	129,679	129,679	123,302	6,377
Telecommunications/911 Dispatch	4,814	4,814	4,861	(47)
North Towns Contract	129,427	129,427	148,784	(19,357)
Little Suamico/Chase Contract	114,796	114,796	123,995	(9,199)
OJA Grant Project	1,000	1,000	204	796
Correction and Detentions:				
County Jail	14,855	14,855	13,247	1,608
Other Public Safety:				
EMS Council	2,000	2,000	2,000	-
Emergency Government	176,629	177,907	172,538	5,369
Emergency Government - SARA	29,484	34,984	29,646	5,338
Miscellaneous	-	17,842	-	17,842
Total Public Safety	8,857,392	9,177,561	8,915,649	261,912
PUBLIC WORKS				
Transportation:				
Airport	52,500	52,500	52,500	-
Sanitation:				
Private Sewage System Regulation	267,568	272,247	261,916	10,331
Total Public Works	320,068	324,747	314,416	10,331
HEALTH AND HUMAN SERVICES				
Aging:				
Commission on Aging	162,213	162,213	162,213	-
Senior Citizens Center	4,000	4,000	4,000	-
Veterans:				
Veterans Service Officer	164,475	167,273	165,131	2,142
Veterans Relief	3,700	3,700	2,499	1,201
Care of Veterans Graves	2,340	2,340	2,340	-
Other:				
Child Support Agency	458,232	465,379	416,972	48,407
Family Mediation	360	360	-	360
Veteran's Mileage	16,000	34,496	12,618	21,878
Total Health and Human Services	811,320	839,761	765,773	73,988
CULTURE AND RECREATION				
Culture:				
Libraries	583,864	883,864	883,864	-
Historical Society	10,000	129,773	10,138	119,635
Recreation:				
County Parks	146,300	165,332	163,574	1,758
Machickanee Shooting Range	21,400	41,464	15,702	25,762
County Boat Landings	55,400	228,636	72,159	156,477
County Snowmobile Trails	174,100	451,244	288,571	162,673
County ATV Trails	166,772	131,314	144,921	(13,607)
County Fair	25,000	25,000	25,000	-

**OCONTO COUNTY, WISCONSIN
GENERAL FUND
DETAILED COMPARISON OF BUDGETED AND ACTUAL EXPENDITURES (CONTINUED)
DECEMBER 31, 2023**

	Budget			Variance Final Budget - Positive (Negative)
	Original	Final	Actual	
CULTURE AND RECREATION (CONTINUED)				
Education:				
UW-Extension Program	\$ 240,002	\$ 241,280	\$ 191,819	\$ 49,461
Extension Homemakers	500	500	500	-
UW-X District Resource Management	-	3,492	-	3,492
4-H Outreach	-	7,243	1,685	5,558
UW-X AG Newsletter	-	2,791	1,294	1,497
Miscellaneous	-	667	150	517
Total Culture and Recreation	1,423,338	2,312,600	1,799,377	513,223
CONSERVATION AND DEVELOPMENT				
Resource Conservation:				
County Forestry	826,919	1,003,783	794,690	209,093
Forest Roads	13,099	13,099	6,576	6,523
Conservation Projects	2,728	2,728	8,553	(5,825)
Wildlife Habitat Management	2,043	3,607	378	3,229
County Dams	17,786	19,786	1,731	18,055
Good Neighbor Authority	130,576	142,240	16,338	125,902
Land Conservation	651,047	735,705	563,371	172,334
Wildlife Damage Program	21,157	21,157	4,010	17,147
LWR Coastal Management	21,400	21,400	17,456	3,944
LWR administration	-	-	25,171	(25,171)
Planning and Zoning:				
Bay Lake Regional Planning Commission	31,337	31,337	31,337	-
Zoning	305,536	311,670	306,843	4,827
Board of Adjustments	11,705	11,705	11,778	(73)
Land Use Planning	97,111	100,217	158,021	(57,804)
Comprehensive Planning Project	6,250	6,250	-	6,250
Lake Protection	35,000	200,827	41,502	159,325
Economic Development:				
Oconto County EDC	335,481	1,095,115	595,115	500,000
European Frogbit Respons	19,781	19,781	17,474	2,307
Miscellaneous	1,000	15,854	39	15,815
Total Conservation and Development	2,529,956	3,756,261	2,600,383	1,155,878
DEBT SERVICE				
Principal	-	-	180,096	(180,096)
Interest	-	-	15,569	(15,569)
Total Debt Service	-	-	195,665	(195,665)
CAPITAL OUTLAY				
General Public Buildings and Other:				
General Government:				
Courthouse	150,000	239,271	135,631	103,640
Computer Hardware and Software	435,000	3,824,661	1,937,197	1,887,464
Other General	436,077	510,331	295,367	214,964
Law Enforcement:				
Radio and Communication System	300,000	593,171	523,188	69,983
Other:				
County Board	-	-	26,587	(26,587)
Total Capital Outlay	1,321,077	5,167,434	2,917,970	2,249,464
Total Expenditures				
	\$ 22,813,491	\$ 29,283,376	\$ 23,539,060	\$ 5,744,316

**OCONTO COUNTY, WISCONSIN
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
DECEMBER 31, 2023**

	Special Revenue				
	Jail Assessment	County Sales Tax	Section 125 & HRA Plans	Dog Licenses	Commission on Aging Transportation
ASSETS					
Cash and Investments	\$ -	\$ 4,342,060	\$ 900,470	\$ 24,832	\$ 56,679
Receivables:					
Accounts	1,221	-	-	-	-
Other	-	-	-	-	-
Due from Other Governments	-	495,503	-	-	-
Total Assets	<u>\$ 1,221</u>	<u>\$ 4,837,563</u>	<u>\$ 900,470</u>	<u>\$ 24,832</u>	<u>\$ 56,679</u>
LIABILITIES AND FUND BALANCES					
LIABILITIES					
Due to Other Funds	\$ 1,221	\$ -	\$ -	\$ -	\$ -
Due to Other Governments	-	-	-	454	-
Special Deposits	-	-	800,564	-	-
Total Liabilities	<u>1,221</u>	<u>-</u>	<u>800,564</u>	<u>454</u>	<u>-</u>
FUND BALANCES					
Restricted	-	-	-	-	-
Committed	-	4,837,563	99,906	24,378	56,679
Total Fund Balances	<u>-</u>	<u>4,837,563</u>	<u>99,906</u>	<u>24,378</u>	<u>56,679</u>
Total Liabilities and Fund Balances	<u>\$ 1,221</u>	<u>\$ 4,837,563</u>	<u>\$ 900,470</u>	<u>\$ 24,832</u>	<u>\$ 56,679</u>

**OCONTO COUNTY, WISCONSIN
COMBINING BALANCE SHEET (CONTINUED)
NONMAJOR GOVERNMENTAL FUNDS
DECEMBER 31, 2023**

	Special Revenue		
	Jail Canteen	Opioid Abatement	Totals
ASSETS			
Cash and Investments	\$ 27,356	\$ 209,151	\$ 5,560,548
Receivables:			
Accounts	-	-	1,221
Other	1,500	-	1,500
Due from Other Governments	-	-	495,503
Total Assets	<u>\$ 28,856</u>	<u>\$ 209,151</u>	<u>\$ 6,058,772</u>
LIABILITIES AND FUND BALANCES			
LIABILITIES			
Due to Other Funds	\$ -	\$ -	\$ 1,221
Due to Other Governments	-	-	454
Special Deposits	-	-	800,564
Total Liabilities	-	-	802,239
FUND BALANCES			
Restricted	-	209,151	209,151
Committed	28,856	-	5,047,382
Total Fund Balances	<u>28,856</u>	<u>209,151</u>	<u>5,256,533</u>
Total Liabilities and Fund Balances	<u>\$ 28,856</u>	<u>\$ 209,151</u>	<u>\$ 6,058,772</u>

OCONTO COUNTY, WISCONSIN
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
YEAR ENDED DECEMBER 31, 2023

	Special Revenue				
	Jail Assessment	County Sales Tax	Section 125 & HRA Plans	Dog Licenses	Commission on Aging Transportation
REVENUES					
Taxes	\$ -	\$ 2,970,662	\$ -	\$ -	\$ -
Licenses and Permits	-	-	-	8,115	-
Fines and Forfeits	31,857	-	-	-	-
Miscellaneous	-	-	36,705	-	2,760
Total Revenues	31,857	2,970,662	36,705	8,115	2,760
EXPENDITURES					
Current:					
Public Safety	39,253	-	-	-	-
Health and Human Services	-	-	-	7,172	-
Total Expenditures	39,253	-	-	7,172	-
Excess of Revenues Over (Under) Expenditures	(7,396)	2,970,662	36,705	943	2,760
OTHER FINANCING SOURCES (USES)					
Transfers Out	-	(2,689,814)	-	-	-
NET CHANGE IN FUND BALANCES	(7,396)	280,848	36,705	943	2,760
Fund Balances - Beginning of Year	7,396	4,556,715	63,201	23,435	53,919
FUND BALANCES - END OF YEAR	<u>\$ -</u>	<u>\$ 4,837,563</u>	<u>\$ 99,906</u>	<u>\$ 24,378</u>	<u>\$ 56,679</u>

**OCONTO COUNTY, WISCONSIN
COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCES (CONTINUED)
NONMAJOR GOVERNMENTAL FUNDS
YEAR ENDED DECEMBER 31, 2023**

	Special Revenue		
	Jail Canteen	Opioid Abatement	Totals
REVENUES			
Taxes	\$ -	\$ -	\$ 2,970,662
Licenses and Permits	-	-	8,115
Fines and Forfeits	-	-	31,857
Miscellaneous	107,908	49,859	197,232
Total Revenues	107,908	49,859	3,207,866
EXPENDITURES			
Current:			
Public Safety	98,329	-	137,582
Health and Human Services	-	20	7,192
Total Expenditures	98,329	20	144,774
Excess of Revenues Over (Under) Expenditures	9,579	49,839	3,063,092
OTHER FINANCING SOURCES (USES)			
Transfers Out	-	-	(2,689,814)
NET CHANGE IN FUND BALANCES	9,579	49,839	373,278
Fund Balances - Beginning of Year	19,277	159,312	4,883,255
FUND BALANCES - END OF YEAR	<u>\$ 28,856</u>	<u>\$ 209,151</u>	<u>\$ 5,256,533</u>

OCONTO COUNTY, WISCONSIN
DETAILED COMPARISON OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE
BUDGET AND ACTUAL
COUNTY ROADS AND BRIDGES SPECIAL REVENUE FUND
YEAR ENDED DECEMBER 31, 2023

	Budget			Variance Final Budget - Positive (Negative)
	Original	Final	Actual	
REVENUES				
Taxes:				
Taxes - Property Tax Levy	\$ 3,818,576	\$ 3,818,576	\$ 3,818,576	\$ -
Special Purpose Levy - Local Bridge	119,906	119,906	119,906	-
Total Taxes	3,938,482	3,938,482	3,938,482	-
Intergovernmental:				
State Transportation Aids	1,117,754	1,117,754	1,116,747	(1,007)
State LRIP	6,710	6,710	7,064	354
Disaster Damage Aid	-	-	61,820	61,820
State CHIP	-	-	158,788	158,788
Total Intergovernmental	1,124,464	1,124,464	1,344,419	219,955
Total Revenues	5,062,946	5,062,946	5,282,901	219,955
EXPENDITURES				
Public Works:				
CTHS Admin	452,318	459,804	441,757	18,047
Maintenance	1,598,387	1,950,956	1,619,786	331,170
Snow Removal	1,219,000	1,219,000	1,020,655	198,345
Hot Mix Maintenance	1,767,118	1,767,118	2,209,569	(442,451)
Gravel Maintenance	107,509	107,509	171,696	(64,187)
STP Before/After (County)	133,708	133,708	22,060	111,648
Safer Bridge Program	10,000	10,000	7,416	2,584
Co Aid Bridges	119,906	119,906	72,337	47,569
Total Expenditures	5,407,946	5,768,001	5,565,276	202,725
Excess of Revenues Over (Under) Expenditures	(345,000)	(705,055)	(282,375)	422,680
OTHER FINANCING SOURCES				
Transfers In	345,000	705,055	705,055	-
NET CHANGE IN FUND BALANCE	-	-	422,680	422,680
Fund balance - Beginning of Year	802,353	802,353	802,353	-
FUND BALANCE - END OF YEAR	<u>\$ 802,353</u>	<u>\$ 802,353</u>	<u>\$ 1,225,033</u>	<u>\$ 422,680</u>

OCONTO COUNTY, WISCONSIN
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL
COUNTY SALES TAX SPECIAL REVENUE FUND
YEAR ENDED DECEMBER 31, 2023

	Budget			Variance Final Budget - Positive (Negative)
	Original	Final	Actual	
REVENUES				
Taxes	\$ 2,492,223	\$ 2,492,223	\$ 2,970,662	\$ 478,439
OTHER FINANCING SOURCES (USES)				
Transfers In	(120,912)	379,088	-	(379,088)
Transfer Out to General Fund	(1,802,503)	(1,802,503)	(1,802,503)	-
Transfer Out to Debt Service Fund	(472,311)	(472,311)	(472,311)	-
Transfer Out to Highway Enterprise Fund	(415,000)	(415,000)	(415,000)	-
Total Other Financing Uses	<u>(2,810,726)</u>	<u>(2,310,726)</u>	<u>(2,689,814)</u>	<u>(379,088)</u>
NET CHANGE IN FUND BALANCE	(318,503)	181,497	280,848	99,351
Fund Balance- Beginning of Year	<u>-</u>	<u>-</u>	<u>4,556,715</u>	<u>-</u>
FUND BALANCE - END OF YEAR	<u>\$ 4,943,109</u>	<u>\$ 5,443,109</u>	<u>\$ 4,837,563</u>	<u>\$ (605,546)</u>

**OCONTO COUNTY, WISCONSIN
COMBINING STATEMENT OF FIDUCIARY NET POSITION
CUSTODIAL FUNDS
DECEMBER 31, 2023**

	Taxes and Penalties	Clerk of Courts	Inmate Trust Account	Bond and Timber Deposits	Representative Payee
ASSETS					
Cash and Investments	\$ -	854,696	\$ 20,638	\$ 89,422	13,757
Special Certificates	127,088	-	-	-	-
Total Assets	127,088	854,696	20,638	89,422	13,757
LIABILITIES					
Due to Other Governments	-	77,602	-	-	-
NET POSITION					
Restricted for:					
Individuals, Organizations, and Other Governments	\$ 127,088	\$ 777,094	\$ 20,638	\$ 89,422	\$ 13,757

**OCONTO COUNTY, WISCONSIN
COMBINING STATEMENT OF FIDUCIARY NET POSITION (CONTINUED)
CUSTODIAL FUNDS
DECEMBER 31, 2023**

	Register of Deeds Escrow	Register of Deeds	Unclaimed Funds	Totals
ASSETS				
Cash and Investments	\$ 18,692	\$ 845	\$ 180,631	\$ 1,178,681
Special Certificates	-	-	-	127,088
Total Assets	18,692	845	180,631	1,305,769
LIABILITIES				
Due to Other Governments	-	845	-	78,447
NET POSITION				
Restricted for:				
Individuals, Organizations, and Other Governments	\$ 18,692	\$ -	\$ 180,631	\$ 1,227,322

OCONTO COUNTY, WISCONSIN
COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
CUSTODIAL FUNDS
YEAR ENDED DECEMBER 31, 2023

	<u>Taxes and Penalties</u>	<u>Clerk of Courts</u>	<u>Inmate Trust Account</u>	<u>Bond and Timber Deposits</u>	<u>Representative Payee</u>
ADDITIONS					
Contributions:					
Individuals	\$ -	\$ -	\$ 25,625	\$ 86,627	113,614
Property Tax Collections for					
Other Governments	14,885,909	-	-	-	-
Special Certificate Collections					
for Other Governments	42,618	-	-	-	-
Fee Collections and Other Items	-	527,836	-	-	-
Total Additions	<u>14,928,527</u>	<u>527,836</u>	<u>25,625</u>	<u>86,627</u>	<u>113,614</u>
DEDUCTIONS					
Beneficiary Payments to					
Individuals	-	-	-	-	112,622
Payments of Property Tax to					
Other Governments	14,885,909	-	-	-	-
Payments of Special Certificates					
to Other Governments	38,919	-	-	-	-
Payments to State	-	705,773	-	-	-
Bond Payments Returned	-	-	-	35,445	-
Payments to Other Entities	-	-	23,197	-	-
Total Deductions	<u>14,924,828</u>	<u>705,773</u>	<u>23,197</u>	<u>35,445</u>	<u>112,622</u>
NET INCREASE (DECREASE) IN FIDUCIARY NET POSITION	3,699	(177,937)	2,428	51,182	992
Fiduciary Net Position - Beginning of Year	<u>123,389</u>	<u>955,031</u>	<u>18,210</u>	<u>38,240</u>	<u>12,765</u>
FIDUCIARY NET POSITION - END OF YEAR	<u>\$ 127,088</u>	<u>\$ 777,094</u>	<u>\$ 20,638</u>	<u>\$ 89,422</u>	<u>\$ 13,757</u>

OCONTO COUNTY, WISCONSIN
COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION (CONTINUED)
CUSTODIAL FUNDS
YEAR ENDED DECEMBER 31, 2023

	Register of Deeds Escrow	Register of Deeds	Unclaimed Funds	Totals
ADDITIONS	\$ 27,761	\$ -	\$ -	\$ 253,627
Contributions:				
Individuals	-	-	-	14,885,909
Property Tax Collections for				
Other Governments	-	-	-	42,618
Fee Collections and Other Items	-	556,498	1,436	1,085,770
Total Additions	27,761	556,498	1,436	16,267,924
DEDUCTIONS				
Beneficiary Payments to				
Individuals	-	-	-	112,622
Payments of Property Tax to				
Other Governments	-	-	-	14,885,909
Payments of Special Certificates				
to Other Governments	-	-	-	38,919
Payments to State	-	556,498	-	1,262,271
Bond Payments Returned	-	-	-	35,445
Payments to Other Entities	29,353	-	-	52,550
Total Deductions	29,353	556,498	-	16,387,716
NET INCREASE (DECREASE) IN FIDUCIARY NET POSITION	(1,592)	-	1,436	(119,792)
Fiduciary Net Position - Beginning of Year	20,284	-	179,195	1,347,114
FIDUCIARY NET POSITION - END OF YEAR	<u>\$ 18,692</u>	<u>\$ -</u>	<u>\$ 180,631</u>	<u>\$ 1,227,322</u>

**ADDITIONAL INDEPENDENT AUDITORS' REPORT
FOR BASIC FINANCIAL STATEMENTS**



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

County Board
Oconto County, Wisconsin
Oconto, Wisconsin

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Oconto County, Wisconsin (the County) as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated July 24, 2024. Our report includes a reference to other auditors who audited the financial statements of Marinette-Oconto (MAR-OCO) Joint Landfill, as described in our report on the County's financial statements. The financial statements of MAR-OCO Joint Landfill were not audited in accordance with *Government Auditing Standards*, and accordingly, this report does not include reporting on internal control over financial reporting or compliance and other matters associated with MAR-OCO Joint Landfill or that are reported on separately by those auditors who audited the financial statements of MAR-OCO Joint Landfill.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as item 2023-001 that we consider to be a significant deficiency.

Report on Compliance and Other Matters

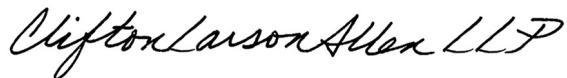
As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Oconto County's Response to Finding

Government Auditing Standards requires the auditor to perform limited procedures on the County's response to the finding identified in our audit and described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



CliftonLarsonAllen LLP

Green Bay, Wisconsin
July 24, 2024

FEDERAL AND STATE AWARDS



**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH
MAJOR FEDERAL AND STATE PROGRAM AND REPORT ON INTERNAL
CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM
GUIDANCE AND THE *STATE SINGLE AUDIT GUIDELINES***

County Board
Oconto County, Wisconsin
Oconto, Wisconsin

Report on Compliance for Each Major Federal and State Program

Qualified and Unmodified Opinions

We have audited Oconto County, Wisconsin's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration that could have a direct and material effect on each of Oconto County, Wisconsin's major federal and state programs for the year ended December 31, 2023. Oconto County, Wisconsin's major federal and state programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Qualified Opinion on COVID-19 Coronavirus State and Local Fiscal Recovery Funds

In our opinion, except for the noncompliance described in the Basis for Qualified and Unmodified Opinions section of our report, Oconto County, Wisconsin complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on COVID-19 Coronavirus State and Local Fiscal Recovery Funds for the year ended December 31, 2023.

Unmodified Opinion on Each of the Other Major Federal and State Programs

In our opinion, Oconto County, Wisconsin complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its other major federal and state programs identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs for the year ended December 31, 2023.

Basis for Qualified and Unmodified Opinions

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the *State Single Audit Guidelines*. Our responsibilities under those standards, the Uniform Guidance and *State Single Audit Guidelines* are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Oconto County, Wisconsin and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal and state program. Our audit does not provide a legal determination of Oconto County, Wisconsin's compliance with the compliance requirements referred to above.

Matter(s) Giving Rise to Qualified Opinion on COVID-19 Coronavirus State and Local Fiscal Recovery Funds

As described in the accompanying schedule of findings and questioned costs, Oconto County, Wisconsin did not comply with requirements regarding Assistance Listing No. 21.027 COVID-19 Coronavirus State and Local Fiscal Recovery Fund as described in finding number 2023-002 and 2023-003 for Subrecipient Monitoring and Suspension and Debarment, respectively.

Compliance with such requirements is necessary, in our opinion, for Oconto County, Wisconsin to comply with the requirements applicable to that program.

Responsibilities of Management for Compliance

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to Oconto County, Wisconsin's federal and state programs.

Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Oconto County, Wisconsin's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance and the *State Single Audit Guidelines* will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Oconto County, Wisconsin's compliance with the requirements of each major federal and state program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, the Uniform Guidance, and the *State Single Audit Guidelines*, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Oconto County, Wisconsin's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.

- obtain an understanding of Oconto County, Wisconsin's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance and the *State Single Audit Guidelines*, but not for the purpose of expressing an opinion on the effectiveness of Oconto County, Wisconsin's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

Other Matters

Government Auditing Standards requires the auditor to perform limited procedures on Oconto County, Wisconsin's response to the noncompliance findings identified in our compliance audit described in the accompanying schedule of findings and questioned costs. Oconto County, Wisconsin's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Report on Internal Control Over Compliance

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we did identify certain deficiencies in internal control over compliance that we consider to be material weaknesses.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal or state program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal or state program will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies in internal control over compliance described in the accompanying schedule of findings and questioned costs as items 2023-002 and 2023-003 to be material weaknesses.

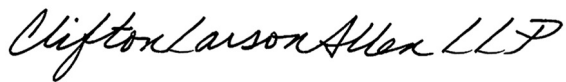
A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal or state program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

County Board
Oconto County, Wisconsin

Government Auditing Standards requires the auditor to perform limited procedures on Oconto County, Wisconsin's response to the internal control over compliance findings identified in our audit described in the accompanying schedule of findings and questioned costs. Oconto County, Wisconsin's response was not subjected to the other auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance and the *State Single Audit Guidelines*. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in black ink that reads "CliftonLarsonAllen LLP". The signature is written in a cursive, flowing style.

CliftonLarsonAllen LLP

Green Bay, Wisconsin
July 24, 2024

OCONTO COUNTY, WISCONSIN
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
YEAR ENDED DECEMBER 31, 2023

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Assistance Listing Number	Pass-Through Agency	Pass-Through Entity Identifying Number	(Accrued) Deferred Revenue 1/1/23	Cash Received (Refunded)	Accrued (Deferred) Revenue 12/31/23	Total Expenditures	Subrecipient Payment
U.S. DEPARTMENT OF AGRICULTURE								
Special Supplemental Nutrition Program for Women, Infants, and Children	10.557	WI Department of Health Services	154710	\$ (31,519)	\$ 115,437	\$ 35,033	\$ 118,951	\$ -
Environmental Quality Incentives Program	10.912	Direct Program	N/A	(35,008)	108,133	13,164	86,289	-
SNAP Cluster:								
State Administrative Matching Grants for Food Stamp Program	10.561	Brown County, Wisconsin	255	-	3,089	-	3,089	-
State Administrative Matching Grants for Food Stamp Program	10.561	Brown County, Wisconsin	284	(39,601)	202,699	90,703	253,801	-
Total SNAP Cluster				(39,601)	205,788	90,703	256,890	-
Total U.S. Department of Agriculture				(106,128)	429,358	138,900	462,130	-
U.S. DEPARTMENT OF THE INTERIOR								
Great Lakes Restoration Initiative	15.662	WI Department of Natural Resources	F17AC01187	(20,533)	20,533	-	-	-
U.S. DEPARTMENT OF JUSTICE								
Bulletproof Vest Grant Program	16.607	Direct Program	N/A	-	531	2,872	3,403	-
Public Safety Partnership and Community Policing Grants	16.710	WI Department of Justice	455COPSHEROIN	-	9,713	3,803	13,516	-
Total U.S. Department of Justice				-	10,244	6,675	16,919	-
U.S. DEPARTMENT OF TRANSPORTATION								
Highway Planning and Construction Cluster:								
Recreational Trails Program	20.219	WI Department of Natural Resources	RTP-989-20MD	(45,000)	45,000	-	-	-
Recreational Trails Program	20.219	WI Department of Natural Resources	RTP-1042-21MD (S5700)	(8,402)	8,402	-	-	-
Recreational Trails Program	20.219	WI Department of Natural Resources	RTP-1043-21MD (S5701)	(13,532)	17,132	-	3,600	-
Recreational Trails Program	20.219	WI Department of Natural Resources	Nicolet State Trail	-	10,017	-	10,017	-
Total Highway Planning and Construction Cluster				(66,934)	80,551	-	13,617	-
Total U.S. Department of Transportation				(66,934)	80,551	-	13,617	-
U.S. DEPARTMENT OF TREASURY								
COVID-19 Coronavirus Relief Fund - Routes To Recovery	21.019	WI Department of Treasury	Unknown	-	111,239	-	111,239	-
Local Assistance and Tribal Consistency Fund	21.032	Direct Program	N/A	171,011	171,011	(342,022)	-	-
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	Direct Program	N/A	5,648,020	-	(3,262,730)	2,385,290	250,000
COVID-19 Coronavirus State and Local Fiscal Recovery Funds	21.027	WI Department of Health Services	155811	(18,281)	331,362	23,485	336,566	-
Total COVID-19: Coronavirus State and Local Fiscal Recovery Funds				5,629,739	331,362	(3,239,245)	2,721,856	250,000
Total U.S. Department of Treasury				5,800,750	613,612	(3,581,267)	2,833,095	250,000
ENVIRONMENTAL PROTECTION AGENCY								
Targeted Watersheds Grants	66.469	WI Department of Natural Resources	370004-C420-OG1609-01	-	19,818	-	19,818	-
U.S. DEPARTMENT OF EDUCATION								
Special Education - Grants for Infants and Families	84.181	WI Department of Health Services	550	-	36,543	-	36,543	-

See accompanying Notes to Schedules of Expenditures of Federal and State Awards.

OCONTO COUNTY, WISCONSIN
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED)
YEAR ENDED DECEMBER 31, 2023

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Assistance Listing Number	Pass-Through Agency	Pass-Through Entity Identifying Number	(Accrued) Deferred Revenue 1/1/23	Cash Received (Refunded)	Accrued (Deferred) Revenue 12/31/23	Total Expenditures	Subrecipient Payment
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES								
Public Health Emergency Preparedness	93.069	WI Department of Health Services	155015	\$ (6,195)	\$ 44,929	\$ 28,105	\$ 66,839	\$ -
Guardianship Assistance	93.090	Wisconsin Department of Children & Family	3456	(7,811)	41,566	12,492	46,247	-
Immunization Cooperative Agreements	93.268	WI Department of Health Services	155020	-	9,574	-	9,574	-
COVID-19 Immunization Cooperative Agreements	93.268	WI Department of Health Services	155809	(4,746)	6,323	59	1,636	-
Total Immunization Cooperative Agreements				(4,746)	15,897	59	11,210	-
COVID-19 Epidemiology and Laboratory Capacity for Infectious Diseases (ELC)	93.323	WI Department of Health Services	155802	-	74,121	45,047	119,168	-
COVID-19 Cooperative Agreement for Emergency Response: Public Health Crisis Response	93.354	WI Department of Health Services	155812	(16,893)	10,286	-	(6,607)	-
Promoting Safe and Stable Families	93.556	WI Department of Children and Families	3306	-	42,827	-	42,827	-
Promoting Safe and Stable Families	93.556	WI Department of Children and Families	3306	-	1,187	-	1,187	-
Total Promoting Safe and Stable Families				-	44,014	-	44,014	-
Temporary Assistance for Needy Families	93.558	WI Department of Children and Families	3645D	(52)	9,031	1,608	10,587	-
Child Support Enforcement (Title IV-D)	93.563	WI Department of Children and Families	7477	(77,919)	352,313	81,853	356,247	-
Child Support Enforcement (Title IV-D)	93.563	WI Department of Children and Families	7482	666	(2,606)	(835)	(2,775)	-
Child Support Enforcement (Title IV-D)	93.563	WI Department of Children and Families	7506	(393)	2,213	457	2,277	-
Child Support Enforcement (Title IV-D)	93.563	WI Department of Children and Families	7621	-	22,125	-	22,125	-
Child Support Enforcement (Title IV-D)	93.563	WI Department of Children and Families	7332F	66	(3,633)	(281)	(3,848)	-
Child Support Enforcement (Title IV-D)	93.563	WI Department of Children and Families	7332R	(100)	5,504	426	5,830	-
Total Child Support Enforcement (Title IV-D)				(77,680)	375,916	81,620	379,856	-
CCDF Cluster:								
Child Care and Development Block Grant								
Child Care and Development Block Grant	93.575	WI Department of Children and Families	831	-	19,361	-	19,361	-
Child Care and Development Block Grant	93.575	WI Department of Children and Families	840	-	1,406	1,145	2,551	-
Child Care and Development Block Grant	93.575	WI Department of Children and Families	852	(16,238)	58,997	10,126	52,885	-
Child Care and Development Block Grant	93.575	WI Department of Children and Families	875	-	2,240	-	2,240	-
Total Child Care and Developmental Block Grant and CCDF Cluster				(16,238)	82,004	11,271	77,037	-
Stephanie Tubbs Jones Child Welfare Services Program	93.645	WI Department of Children and Families	3413	-	3,285	-	3,285	-
Stephanie Tubbs Jones Child Welfare Services Program	93.645	WI Department of Children and Families	3561	-	16,753	-	16,753	-
Stephanie Tubbs Jones Child Welfare Services Program	93.645	WI Department of Children and Families	3681	-	1,342	-	1,342	-
Total Stephanie Tubbs Jones Child Welfare Services Program				-	21,380	-	21,380	-
Foster Care (Title IV-E)	93.658	WI Department of Children and Families	3396	-	56	-	56	-
Foster Care (Title IV-E)	93.658	WI Department of Children and Families	3413	-	5,890	-	5,890	-
Foster Care (Title IV-E)	93.658	WI Department of Children and Families	3554	(391)	3,401	646	3,656	-
Foster Care (Title IV-E)	93.658	WI Department of Children and Families	3561	-	273,073	-	273,073	-
Foster Care (Title IV-E)	93.658	WI Department of Children and Families	3568	(1,084)	7,945	756	7,617	-
Foster Care (Title IV-E)	93.658	WI Department of Children and Families	3588	(505)	1,199	-	694	-
Foster Care (Title IV-E)	93.658	WI Department of Children and Families	3604	-	1,652	-	1,652	-
Foster Care (Title IV-E)	93.658	WI Department of Children and Families	3645	(1,347)	47,042	3,697	49,392	-
Foster Care (Title IV-E)	93.658	WI Department of Children and Families	3681	-	21,878	-	21,878	-
Total Foster Care (Title IV-E)				(3,327)	362,136	5,099	363,908	-

See accompanying Notes to Schedules of Expenditures of Federal and State Awards.

OCONTO COUNTY, WISCONSIN
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (CONTINUED)
YEAR ENDED DECEMBER 31, 2023

Federal Grantor/Pass-Through Grantor/Program or Cluster Title	Assistance Listing Number	Pass-Through Agency	Pass-Through Entity Identifying Number	(Accrued) Deferred Revenue 1/1/23	Cash Received (Refunded)	Accrued (Deferred) Revenue 12/31/23	Total Expenditures	Subrecipient Payment
U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES (Continued)								
Social Services Block Grant	93.667	WI Department of Health Services	561	\$ -	\$ 178,175	\$ -	\$ 178,175	\$ -
Social Services Block Grant	93.667	WI Department of Health Services	3561	-	44,612	-	44,612	-
Social Services Block Grant	93.667	WI Department of Health Services	3681	-	3,574	-	3,574	-
Total Social Services Block Grant				-	226,361	-	226,361	-
Adoption Assistance	93.659	WI Department of Children and Families	3574	-	157	144	301	-
COVID-19 Elder Abuse Prevention Interventions Program	93.747	WI Department of Health Services	560332	-	4,697	-	4,697	-
COVID-19 Elder Abuse Prevention Interventions Program	93.747	WI Department of Health Services	560333	-	-	8,137	8,137	-
Total COVID-19 Elder Abuse Prevention Interventions Program				-	4,697	8,137	12,834	-
Children's Health Insurance Program	93.767	WI Department of Health Services	284	(6,555)	19,559	7,232	20,236	-
Medicaid Cluster:								
Medical Assistance Program	93.778	WI Department of Health Services	WIMCR	-	151,197	-	151,197	-
Medical Assistance Program	93.778	WI Department of Health Services	878	(42,068)	79,120	26,039	63,091	-
Medical Assistance Program	93.778	WI Department of Health Services	TPA	-	941,954	-	941,954	-
Medical Assistance Program	93.778	Brown County, Wisconsin	253	-	-	36	36	-
Medical Assistance Program	93.778	Brown County, Wisconsin	284	(81,735)	291,471	116,640	326,376	-
Total Medicaid Cluster				(123,803)	1,463,742	142,715	1,482,654	-
Block Grants for Community Mental Health Services	93.958	WI Department of Health Services	515	(1,255)	4,020	2,038	4,803	-
Block Grants for Community Mental Health Services	93.958	WI Department of Health Services	569	-	-	13,353	13,353	-
Total Block Grants for Community Mental Health Services				(1,255)	4,020	15,391	18,156	-
Block Grants for Prevention and Treatment of Substance Abuse	93.959	WI Department of Health Services	515	(204)	684	353	833	-
Block Grants for Prevention and Treatment of Substance Abuse	93.959	WI Department of Health Services	545	-	17,756	10,154	27,910	-
Block Grants for Prevention and Treatment of Substance Abuse	93.959	WI Department of Health Services	546	(1,047)	9,520	340	8,813	-
Block Grants for Prevention and Treatment of Substance Abuse	93.959	WI Department of Health Services	570	-	12,242	-	12,242	-
Total Block Grants for Prevention and Treatment of Substance Abuse				(1,251)	40,202	10,847	49,798	-
Preventive Health and Health Services Block Grant Funded Solely with Prevention and Public Health Funds	93.991	WI Department of Health Services	159200	-	6,223	-	6,223	-
Maternal and Child Health Services Block Grant to the States	93.994	WI Department of Health Services	159320	-	3,739	10,078	13,817	-
Total U.S. Department of Health and Human Services				(265,806)	2,849,980	379,845	2,964,019	-
U.S. DEPARTMENT OF HOMELAND SECURITY								
Emergency Management Performance Grants	97.042	WI Department of Military Affairs	EMPG-WI-2022-C8342	(55,061)	55,061	-	-	-
Emergency Management Performance Grants	97.042	WI Department of Military Affairs	EMPG-WI-2023-C8342	-	7,969	43,873	51,842	-
Total Emergency Management Performance Grants				(55,061)	63,030	43,873	51,842	-
Total U.S. Department of Homeland Security				(55,061)	63,030	43,873	51,842	-
Total Federal Awards				\$ 5,286,288	\$ 4,123,669	\$ (3,011,974)	\$ 6,397,983	\$ 250,000

See accompanying Notes to Schedules of Expenditures of Federal and State Awards.

**OCONTO COUNTY, WISCONSIN
SCHEDULE OF EXPENDITURES OF STATE AWARDS
YEAR ENDED DECEMBER 31, 2023**

Grantor Agency/State Program Title	State I.D. Number	Pass-Through Agency	State Grant or Identifying Number	(Accrued) Deferred Revenue 1/1/23	Cash Received (Refunded)	Accrued (Deferred) Revenue 12/31/23	Total Expenditures	Subrecipient Payment
DEPARTMENT OF AGRICULTURE, TRADE AND CONSUMER PROTECTION								
Agriculture Clean Sweep Program	115.04	Direct Program	N/A	\$ (4,150)	\$ 4,150	\$ -	\$ -	\$ -
County Staff and Support	115.15	Direct Program	N/A	-	170,230	-	170,230	-
LWRM Plan Implementation Projects	115.40	Direct Program	9214-16-43	-	69,279	16,725	86,004	-
Total Department of Agriculture, Trade and Consumer Protection				(4,150)	243,659	16,725	256,234	-
DEPARTMENT OF NATURAL RESOURCES								
Venison Processing	370.549	Direct Program	N/A	-	1,210	-	1,210	-
Boating Enforcement	370.550	Direct Program	N/A	-	9,202	-	9,202	-
ATV Enforcement	370.551	Direct Program	N/A	-	85,252	-	85,252	-
Snowmobile Enforcement	370.552	Direct Program	N/A	-	28,894	-	28,894	-
Wildlife Damage Abatement and Claims	370.553	Direct Program	N/A	(805)	4,266	812	4,273	-
Resaids - County Cons Aids	370.563	Direct Program	N/A	-	2,728	-	2,728	-
Recreation Aids - Fish, Wildlife, & Forestry	370.564	Direct Program	N/A	-	2,044	-	2,044	-
County Forest Administrator Grants	370.572	Direct Program	2018CFADMINGRNT	-	59,123	-	59,123	-
National Forest Title III	370.582	Direct Program	N/A	-	7,608	-	7,608	-
Recreational Aids - Snowmobile Trail and Area Aid	370.574 & 370.575	Direct Program	S-5599	(70,852)	70,852	-	-	-
Recreational Aids - Snowmobile Trail and Area Aid	370.574 & 370.575	Direct Program	S-5858	-	21,768	2,614	24,382	-
Recreational Aids - Snowmobile Trail and Area Aid	370.574 & 370.575	Direct Program	S-5822	-	30,000	(29,958)	42	-
Recreational Aids - Snowmobile Trail and Area Aid	370.574 & 370.575	Direct Program	S-5877	-	67,320	(51,503)	15,817	-
Recreational Aids - Snowmobile Trail and Area Aid	370.574 & 370.575	Direct Program	S-5701	(4,283)	4,283	-	-	-
Recreational Aids - Snowmobile Trail and Area Aid	370.574 & 370.575	Direct Program	S-5700	(2,098)	2,098	-	-	-
Recreational Aids - Snowmobile Trail and Area Aid	370.574 & 370.575	Direct Program	S-5729	52,026	137,790	54,914	244,730	-
Total Recreational Aids - Snowmobile Trail and Area Aid				(25,207)	334,111	(23,933)	284,971	-
All-Terrain Vehicle (ATV) Program	370.576 & 370.577	Direct Program	ATV - 4291	11,803	37,438	-	49,241	-
All-Terrain Vehicle (ATV) Program	370.576 & 370.577	Direct Program	ATV- 4292	-	11,251	-	11,251	-
All-Terrain Vehicle (ATV) Program	370.576 & 370.577	Direct Program	ATV-4634	-	39,551	-	39,551	-
All-Terrain Vehicle (ATV) Program	370.576 & 370.577	Direct Program	ATV-4694T	-	4,777	-	4,777	-
All-Terrain Vehicle (ATV) Program	370.576 & 370.577	Direct Program	ATV-4429	-	5,463	-	5,463	-
All-Terrain Vehicle (ATV) Program	370.576 & 370.577	Direct Program	ATV-4494	28,882	-	-	28,882	-
Total All-Terrain Vehicle (ATV) Program				40,685	98,480	-	139,165	-
Aquatic Invasive Species	370.663	Direct Program	LPT52917	(10,726)	24,471	-	13,745	-
Recycling Grants to Responsible Units	370.670	Direct Program	RU #42000	-	160,910	-	160,910	-
Recycling Consolidation Grants	370.673	Direct Program	RU #42000	-	4,947	-	4,947	-
Total Department of Natural Resources				3,947	823,246	(23,121)	804,072	-
DEPARTMENT OF TRANSPORTATION								
Elderly and Handicapped Transportation Aids	395.168	Direct Program	N/A	-	122,213	-	122,213	122,213
DEPARTMENT OF CORRECTIONS								
Bryne Competitive Program - Recidivism Reduction Grant	410.114	Direct Program	N/A	(15,181)	83,417	6,638	74,874	-
State Probation & Parole Offenders	410.116	Direct Program	N/A	-	19,960	-	19,960	-
Total Department of Corrections				(15,181)	103,377	6,638	94,834	-

See accompanying Notes to Schedules of Expenditures of Federal and State Awards.

**OCONTO COUNTY, WISCONSIN
SCHEDULE OF EXPENDITURES OF STATE AWARDS
YEAR ENDED DECEMBER 31, 2023**

Grantor Agency/State Program Title	State I.D. Number	Pass-Through Agency	State Grant or Identifying Number	(Accrued) Deferred Revenue 1/1/23	Cash Received (Refunded)	Accrued (Deferred) Revenue 12/31/23	Total Expenditures	Subrecipient Payment
DEPARTMENT OF HEALTH SERVICES								
IMAA State Share	435.283	Brown County, Wisconsin	283	\$ (1,215)	\$ 131,321	\$ 1,823	\$ 131,929	\$ -
IMAA Fed Share ACA	435.284	Brown County, Wisconsin	284	(643)	1,843	667	1,867	-
Adult Protective Services	435.312	Direct Program	312	(12,809)	34,040	11,675	32,906	-
Children's COP	435.377	Direct Program	377	-	1,182	34,114	35,296	-
Enhanced IM	435.468	Direct Program	468	(25,907)	90,876	-	64,969	-
Coordinated Services - County	435.515	Direct Program	515	(7,837)	26,194	13,528	31,885	-
Community Mental Health	435.516	Direct Program	516	-	220,546	-	220,546	-
Birth To Three Initiative	435.550	Direct Program	550	-	40,227	-	40,227	-
Basic County Allocation	435.561	Direct Program	561	-	667,859	-	667,859	-
State/County Match	435.681	Direct Program	681	-	92,926	-	92,926	-
CLTS Waiver GPR	435.871	Direct Program	TPA	-	507,916	-	507,916	-
CLTS Other - County Administrative Costs, State Share	435.877	Direct Program	877	(42,068)	79,120	8,154	45,206	-
WIC Farmers Market	435.154720	Direct Program	154720	-	-	955	955	-
Comm Disease Ctrl & Prev	435.155800	Direct Program	155800	-	4,200	-	4,200	-
Cons Contracts CHHD LD	435.157720	Direct Program	157720	-	3,876	117	3,993	-
Total Department of Health Services				(90,479)	1,902,126	71,033	1,882,680	-
DEPARTMENT OF CHILDREN AND FAMILIES								
Food Stamp Agency Incentives	437.965	Direct Program	965	(592)	5,956	448	5,812	-
AFDC Agency Incentives	437.975	Direct Program	975	-	-	-	-	-
Medicaid Agency Incentives	437.980	Direct Program	980	(435)	5,497	233	5,295	-
Kinship Care Program - Benefits	437.3377B	Direct Program	3377B	(49,185)	146,428	46,500	143,743	-
Kinship Care Program - Benefits	437.3377A	Direct Program	3377A	-	49,069	-	49,069	-
Kinship Care Program - Assessment	437.3380A	Direct Program	3380A	-	3,637	-	3,637	-
Kinship Care Program - Assessment	437.3380B	Direct Program	3380B	(3,162)	8,888	2,402	8,128	-
Grants for Foster Parents - Foster Parent Retention	437.3390	Direct Program	3390	(1,748)	6,764	-	5,016	-
Community Intervention Program	437.3410	Direct Program	3410	(3,144)	8,072	-	4,928	-
Youth Aids AODA	437.3411	Direct Program	3411	(5,068)	7,602	2,534	5,068	-
Youth Aids	437.3413	Direct Program	3413	-	368,392	-	368,392	-
Basic County Allocation	437.3561	Direct Program	3561	-	279,210	-	279,210	-
State County match	437.3681	Direct Program	3681	-	22,370	-	22,370	-
Youth Justice Innovation Grants	437.3407B	Direct Program	3407B	(1,272)	17,115	19,570	35,413	-
Subsidized Guardianship	437.3456	Direct Program	3456	(14,506)	77,193	23,200	85,887	-
Child Support Activities	437.7502	Direct Program	7502	-	52,892	-	52,892	-
Child Support Medical Support	437.7606	Direct Program	7606	-	2,287	-	2,287	-
Total Department of Children and Families				(79,112)	1,061,372	94,887	1,077,147	-

See accompanying Notes to Schedules of Expenditures of Federal and State Awards.

OCONTO COUNTY, WISCONSIN
SCHEDULE OF EXPENDITURES OF STATE AWARDS (CONTINUED)
YEAR ENDED DECEMBER 31, 2023

Grantor Agency/State Program Title	State I.D. Number	Pass-Through Agency	State Grant or Identifying Number	(Accrued) Deferred Revenue 1/1/23	Cash Received (Refunded)	Accrued (Deferred) Revenue 12/31/23	Total Expenditures	Subrecipient Payment
DEPARTMENT OF JUSTICE								
County Law Enforcement Services	455.226	Direct Program	N/A	\$ -	\$ 25,116	\$ -	\$ 25,116	\$ -
DNA Sample Reimbursement	455.221	Direct Program	N/A	-	1,390	-	1,390	-
Victim Witness Cluster (1)	455.532	Direct Program	N/A	(24,329)	38,185	27,232	41,088	-
Officer Training Reimbursement	455.214	Direct Program	N/A	-	7,520	-	7,520	-
Total Department of Justice				(24,329)	72,211	27,232	75,114	-
DEPARTMENT OF MILITARY AFFAIRS								
Mobile Field Force	465.312	Direct Program	N/A	-	21,712	-	21,712	-
Emergency Training Grant Program	465.337	Direct Program	N/A	(12,024)	12,024	12,215	12,215	-
Wisconsin Disaster Fund	465.365	Direct Program	N/A	-	17,025	-	17,025	-
Disaster Recovery Aid	465.342	Direct Program	N/A	-	-	-	-	-
Emergency Response Training	465.308	Direct Program	N/A	-	-	-	-	-
Total Department of Military Affairs				(12,024)	50,761	12,215	50,952	-
DEPARTMENT OF ADMINISTRATION								
Land Information Board	505.166	Direct Program	AD189032	-	18,184	-	18,184	-
Land Information Board	505.166	Direct Program	AD189093	-	70,000	-	70,000	-
Land Information Board	505.166	Direct Program	EDUC-17-43	-	1,000	-	1,000	-
Total Land Information Board				-	89,184	-	89,184	-
Total Department of Administration				-	89,184	-	89,184	-
Total State Programs				<u>\$ (221,328)</u>	<u>\$ 4,468,149</u>	<u>\$ 205,609</u>	<u>\$ 4,452,430</u>	<u>\$ 122,213</u>

See accompanying Notes to Schedules of Expenditures of Federal and State Awards.

OCONTO COUNTY, WISCONSIN
NOTES TO THE SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS
DECEMBER 31, 2023

NOTE 1 BASIS OF PRESENTATION

The accompanying Schedules of Expenditures of Federal and State Awards for Oconto County, Wisconsin are presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and the *State Single Audit Guidelines* issued by the Wisconsin Department of Administration.

The Schedules of Expenditures of Federal and State Awards include all federal and state awards of Oconto County. Because the schedules present only a selected portion of the operations of Oconto County, it is not intended to and does not present the financial position, changes in net position, or cash flows of Oconto County.

NOTE 2 SIGNIFICANT ACCOUNTING POLICIES

Revenues and expenditures in the schedules are presented in accordance with the modified accrual basis of accounting and are generally in agreement with revenues and expenditures reported in Oconto County's 2023 fund financial statements. Such expenditures are recognized following the cost principles contained in the Uniform Guidance and the *State Single Audit Guidelines* for all awards with the exception of Assistance Listing 21.019 which follows criteria determined by the Department of Treasury for allowable costs. Under these principles, certain types of expenditures are not allowable or are limited as to reimbursement. Accrued revenue at year-end consists of federal and state program expenditures scheduled for reimbursement to Oconto County in the succeeding year while unearned revenue represents advances for federal and state programs that exceed recorded Oconto County expenditures. Because of subsequent program adjustments, these amounts may differ from the prior year's ending balances.

Oconto County has not elected to charge a de minimis rate of 10% of modified total costs.

**OCONTO COUNTY, WISCONSIN
NOTES TO THE SCHEDULES OF EXPENDITURES OF FEDERAL AND STATE AWARDS
DECEMBER 31, 2023**

NOTE 3 OVERSIGHT AGENCIES

The federal and state oversight agencies for Oconto County are as follows:

Federal – U.S. Department of Commerce

State – Wisconsin Department of Health Services

NOTE 4 TITLE 19 MEDICAL ASSISTANCE PAYMENTS

The Schedules of Expenditures of Federal and State Awards do not include recorded revenues of \$258,674 received by Oconto County for Title 19 Medical Assistance programs. The payments are considered a contract for services between the State and Oconto County and therefore are not reported as federal or state awards.

NOTE 5 STATE DIRECT PAYMENTS

Payments made directly to recipients and vendors by the State of Wisconsin under the FoodShare Wisconsin program on behalf of Oconto County are not included in the Schedules of Expenditures of Federal and State Awards.

**OCONTO COUNTY, WISCONSIN
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
YEAR ENDED DECEMBER 31, 2023**

Section I – Summary of the Auditors' Results

Basic Financial Statements

1. Type of auditors' report issued: Unmodified
2. Internal control over financial reporting:
- Material weakness(es) identified? _____ yes X no
 - Significant deficiency(ies) identified? X yes _____ none reported
3. Noncompliance material to financial statements noted? _____ yes X no

Federal Awards

1. Internal control over major federal programs:
- Material weakness(es) identified? X yes _____ no
 - Significant deficiency(ies) identified? _____ yes X none reported
2. Type of auditors' report issued on compliance for major federal programs: Qualified for COVID-19 Coronavirus State and Local Fiscal Recovery Funds

Unmodified for Medical Assistance
3. Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? X yes _____ no

**OCONTO COUNTY, WISCONSIN
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)
YEAR ENDED DECEMBER 31, 2023**

Section I – Summary of the Auditors' Results (Continued)

Identification of Major Federal Programs:

Assistance Listing Numbers

Name of Federal Program or Cluster

21.027

COVID-19: Coronavirus State and Local
Fiscal Recovery Funds

93.778

Medical Assistance

Audit threshold used to determine between
Type A and Type B programs:
Federal Awards

\$ 750,000

Auditee qualified as low-risk auditee?

_____ yes X no

State Awards

1. Internal control over major state programs:

- Material weakness(es) identified? _____ yes X no
- Significant deficiency(ies) identified? _____ yes X none reported

2. Type of auditors' report issued on
compliance for major state programs:

Unmodified

3. Any audit findings disclosed that are
required to be reported in accordance
with the *State Single Audit Guidelines*?

_____ yes X no

**OCONTO COUNTY, WISCONSIN
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)
YEAR ENDED DECEMBER 31, 2023**

Section I – Summary of the Auditors' Results (Continued)

Identification of Major State Programs:

State ID Numbers

Name of State Program

435.283	IMMA State Share
435.284	IMMA Federal Share
435.468	Enhanced IM
435.871	CLTS Other GPR
435.877	CLTS Other CWA Admin GPR
435.561	Basic County Allocation
435.681	State/County Match
437.3561	Basic County Allocation
437.3681	State/County Match

Audit threshold used to determine between
Type A and Type B programs:
State Awards

\$ 250,000

**OCONTO COUNTY, WISCONSIN
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)
YEAR ENDED DECEMBER 31, 2023**

Section II – Financial Statement Findings

2023-001

**Control Deficiencies
Preparation of Annual Financial Report**

Type of Finding: Significant Deficiency in Internal Control over Financial Reporting

Condition: Current County staff maintains accounting records which reflect the County's financial transactions; however, preparing the County's annual financial report, including note disclosures and the schedules of expenditures of federal and state awards, involves the selection and application of specific which would require additional experience and knowledge. The County contracts with us and our knowledge of applicable accounting principles, financial statement format, and note disclosures to assist in the preparation of the annual financial report, including the schedules of expenditures of federal and state awards, in an efficient manner. However, as independent auditors, CliftonLarsonAllen LLP (CLA) cannot be considered part of the County's internal control system. As part of its internal control over preparation of its financial statements, including disclosures, and the schedules of expenditures of federal and state awards the County has implemented a comprehensive review procedure to ensure that the financial statements, including note disclosures, and the schedules of expenditures of federal and state awards are complete and accurate.

Criteria or Specific Requirement: The preparation and review of the annual financial report by staff with expertise in financial reporting is an internal control intended to prevent, detect and correct a potential omission or misstatement in the financial statements or notes and the schedules of expenditures of federal and state awards.

Cause: Oconto County management has determined that the additional costs associated with training staff to become experienced in applicable accounting principles and note disclosures outweigh the derived benefits.

Effect: Without our involvement, Oconto County may not be able to completely prepare an annual financial report and the schedules of expenditures of federal and state awards in accordance with accounting principles generally accepted in the United States of America.

Repeat Finding: Yes; 2022-001

Recommendation: We recommend the County continue reviewing the annual financial report. Such review procedures should be performed by an individual possessing a thorough understanding of accounting principles generally accepted in the United States of America and knowledge of the County's activities and operations. While it may not be cost beneficial to train additional staff to completely prepare the report, a thorough review of this information by appropriate staff of the County is necessary to obtain a complete and adequate understanding of the County's annual financial report.

Views of Responsible Officials and planned corrective action: There is no disagreement with the audit finding.

**OCONTO COUNTY, WISCONSIN
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)
YEAR ENDED DECEMBER 31, 2023**

Section III – Federal Award Findings and Questioned Costs

2023-002 Subrecipient Monitoring

Federal Agency: U.S. Department of Treasury

Federal Program Name: COVID-19 Coronavirus State and Local Fiscal Recovery Funds

Assistance Listing Number: 21.027

Pass-Through Agency: Wisconsin Department of Health Services

Pass-Through Number: 155811

Federal Award Identification Number and Year: SLFRP0756; 2020

Award Period: March 1, 2020 – December 31, 2024

Type of Finding: Material Weakness in Internal Control over Compliance and Material Noncompliance

Criteria or Specific Requirement: 2 CFR section 200.332 states that once a pass-through entity has made the decision between subrecipient versus contractor determination, the pass-through entity must monitor the activities of the subrecipient as necessary to ensure that the subaward is used for authorized purposes, in compliance with Federal statutes, regulations and the terms and conditions of the subaward; and that subaward performance goals are achieved.

Condition: The County did not follow their established controls related to ensuring subrecipient monitoring policies were followed.

Questioned Costs: \$250,000

Context: While performing compliance procedures, it was noted that the County did not follow their policy to ensure compliance with subrecipient monitoring requirements.

Cause: While the County's grant administration policy discusses the steps needed to monitor subrecipients, the County did not have a designated individual to follow up on the monitoring of the subrecipient to ensure compliance.

Effect: The County is not in compliance with subrecipient monitoring requirements. Grant funding received by a subrecipient could be used in a manner that is not compliant with Uniform Guidance.

Repeat Finding: No

Recommendation: We recommend the County review internal policies and procedures regarding who is responsible for monitoring the subrecipient in order to ensure it meets the minimum requirements of 2 CFR 200 for all federal grants.

View of Responsible Officials: There is no disagreement with the finding.

**OCONTO COUNTY, WISCONSIN
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)
YEAR ENDED DECEMBER 31, 2023**

Section III – Federal Award Findings and Questioned Costs (Continued)

2023-003 Suspension & Debarment

Federal Agency: U.S. Department of Treasury

Federal Program Names: COVID-19 Coronavirus State and Local Fiscal Recovery Funds

Assistance Listing Numbers: 21.027

Pass-Through Agency: Wisconsin Department of Health Services

Pass-Through Numbers: 155811

Federal Award Identification Number and Year: SLFRP0756; 2020

Award Periods: March 1, 2020 – December 31, 2024

Type of Finding: Material Weakness in Internal Control over Compliance and Material Noncompliance

Criteria or Specific Requirement: 2 CFR 200 states that nonfederal entities are prohibited from contracting with or making subawards under covered transactions to parties that are suspended or debarred. “Covered transactions” include contracts for goods and services awarded under a nonprocurement transaction (e.g., grant or cooperative agreement) that are expected to equal or exceed \$25,000 or meet certain other criteria as specified in 2 CFR section 180.220). All nonprocurement transactions entered into by a pass-through entity (i.e., subawards to subrecipients), irrespective of award amount, are considered covered transactions, unless they are exempt as provided in 2 CFR section 180.215. When a non-Federal entity enters into a covered transaction with an entity at a lower tier, the non-Federal entity must verify that the entity, as defined in 2 CFR section 180.995 and agency adopting regulations, is not suspended or debarred or otherwise excluded from participating in the transaction.

Condition: The County does not have established procedures to meet the compliance requirement for suspension & debarment.

Questioned Costs: None.

Context: While performing compliance procedures, it was noted that the County does not have established policies regarding suspension and debarment and procedures to verify were not completed. Subsequent client procedures concluded that none of the contractors or vendors were suspended or debarred.

Cause: The County’s current procurement policy does not include a clause about suspension and debarment verification to establish procedures.

Effect: The County is not in compliance with suspension and debarment requirements. Vendors may be paid with federal funds that are suspended and debarred entities which would not be in compliance with the Uniform Guidance.

Repeat Finding: Yes; 2022-003

**OCONTO COUNTY, WISCONSIN
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)
YEAR ENDED DECEMBER 31, 2023**

Section III – Federal Award Findings and Questioned Costs (Continued)

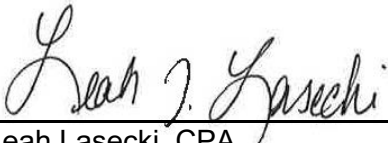
2023-003 Suspension & Debarment (Continued)

Recommendation: We recommend the County review and update procurement policies for the entire County to include suspension and debarment to ensure it meets the minimum requirements of 2 CFR 200 for all federal grants.

View of Responsible Official: There is no disagreement with the finding.

**OCONTO COUNTY, WISCONSIN
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)
YEAR ENDED DECEMBER 31, 2023**

Section IV – Other Issues

- | | |
|--|---|
| 1. Does the auditor have substantial doubt as to the auditee's ability to continue as a going concern? | No |
| 2. Does the audit report show audit issues (i.e. material noncompliance, nonmaterial noncompliance, questioned cost, material weakness, significant deficiencies, management letter comment, excess revenue, or excess reserve) related to grant/contracts with funding agencies that require audits to be in accordance with the <i>State Single Audit Guidelines</i> : | |
| a. Department of Agriculture, Trade, and Consumer Protection | Yes |
| b. Department of Safety and Professional Services | Yes |
| c. Department of Natural Resources | Yes |
| d. Department of Transportation | Yes |
| e. Department of Health Services | Yes |
| f. Department of Children and Families | Yes |
| g. Department of Justice | Yes |
| h. Department of Military Affairs | Yes |
| i. Department of Administration | Yes |
| 3. Was a management letter or other document conveying audit comments issued as a result of this audit? | No |
| 4. Name and signature of partner | <div style="text-align: center;">

Leah Lasecki, CPA</div> |
| 5. Date of report | July 24, 2024 |

